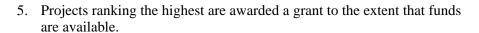
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## The Big Picture – the Grant Process

- 1. Local sponsors work with DNR regional community services specialists to plan projects, follow program requirements, and complete grant applications. See "Contacts" on the inside front cover of this booklet.
- 2. Submit applications by May 1 each year. Application booklets are distributed each year in late January, early February. *Remember, no work can be started or land acquired until an agreement is signed with the department.*
- 3. DNR regional staff review and rate eligible projects using a set of rating questions that reflect each program's goals and priorities. You'll find the rating questions listed in Appendix B.
- 4. The projects within each program are then combined in a statewide listing and prioritized according to rating score. (exception: Acquisition & Development of Local Parks projects are prioritized by DNR region rather than statewide.)





- 6. Grant awards greater than \$250,000 must also be approved by the governor.
- 7. Project sponsors may not incur costs for their projects until the grant agreement is signed.
- 8. Local sponsors sign an agreement to accept the grant and assume the responsibility of complying with program requirements and conditions of the grant award in perpetuity. (eg, contracts & bidding, operation and use of the property, maintenance, accessibility, income, inspections, etc.) While project payment takes place on a reimbursement basis, sponsors may request a 50% advance payment of their grant award for Stewardship development projects at the time of receiving the grant award. Note: there is no advance request option for Stewardship acquisition projects, Recreation Trails Act projects, and Land & Water Conservation Fund projects.
- 9. The project sponsor incurs costs for work actually completed or lands purchased, documents expenditures, and then files a claim for reimbursement. Except for development pre-approval engineering and land surveys, reimbursement is not permitted for work that takes place prior to or after the grant time period indicated in the grant award. (Note: pre-approval engineering is not eligible in the Recreation Trails Program). Land acquired prior to the grant award date is not eligible for a grant without an approved waiver of retroactivity from your DNR community services specialist <u>prior</u> to acquiring the land. In the case of a federal grant, approval must be obtained from the National Park Service through the DNR.
- 10. The reimbursement claim and documentation of expenditures are reviewed by department staff and the payment is processed.
- 11. Once the grant project has been completed, the project sponsor must meet post project completion obligations per the project grant agreement. (eg., keeping the land acquired in outdoor recreation permanently.)

## Introduction

Following you will find general program information, application materials, and financial information for programs that provide up to 50% funding assistance to acquire land or conservation easements and develop facilities for outdoor recreation purposes - the Stewardship Local Assistance Grant Programs, the Federal Land & Water Conservation Fund Program, and the Federal Recreation Trails Program. Any project application submitted will be considered for each of the following programs that it is eligible for.

- **1. KNOWLES-NELSON STEWARDSHIP LOCAL ASSISTANCE GRANT PROGRAMS.** Four programs that provide 50% funding assistance to 1) acquire land and ease-ments and 2) develop trails, facilities, etc. for nature-based outdoor recreation purposes. See definition of nature-based recreation under "Eligible Types of Projects".
  - ◆ <u>Aids For The Acquisition And Development Of Local Parks</u> (ADLP) \$4.0 million available Helps to buy land or easements and develop or renovate local park and recreation area facilities (e.g., trails, fishing access, and park support facilities). Applicants compete for funds on a regional basis.
  - ◆ <u>Urban Green Space Grants</u> (UGS) \$1.6 million available Helps to buy land or easements in urban or urbanizing areas to preserve the scenic and ecological values of natural open spaces for outdoor recreation, including non-commercial gardening. Applicants compete for funds on a statewide basis.
  - Urban Rivers Grants (UR) \$1.6 million
    Helps to buy land or easements on or adjacent to rivers flowing through urban or urbanizing areas to preserve or restore the scenic and environmental values of riverways for outdoor recreation. Includes shoreline enhancements such as development of public recreation facilities or habitat restoration that serve public recreation or resource conservation purposes. The Urban Rivers Program has a cap per applicant based on 20% of the total funds allocated to the program each fiscal year. Applicants compete for funds on a statewide basis.

NOTE: This booklet is focused on local government applicants. Nonprofit Conservation Organizations (NCO's) are eligible to apply to the Stewardship Local **Assistance Grant** Programs for land acquisition projects. For details on NCO land acquisition requirements contact the regional community services specialist listed for your county on the inside front cover of this booklet.

◆ <u>Acquisition Of Development Rights Grants</u> (ADR) \$800,000

Helps to buy development rights (easements) for the protection of natural, agricultural, or forestry values, that would enhance outdoor recreation. Applicants compete for funds on a statewide basis.

#### 2. FEDERAL RECREATION GRANT PROGRAMS

Two programs that provide up to 50% funding assistance for outdoor recreation focused projects.

- ◆ <u>Land and Water Conservation Fund</u> (LWCF) approx. \$250,000. At the time of printing, the federal appropriation had not been confirmed. Congress is currently reviewing several budget options that will have a significant effect on the LWCF appropriation ranging from increasing funding to no funding at all. Provides 50% funding assistance for the acquisition and development of public outdoor recreation areas and facilities. Similar to the Stewardship ADLP program above except that active outdoor recreation facilities are eligible for grant assistance and school districts may be eligible project sponsors. Applicants compete for funds on a statewide basis.
- ◆ <u>Recreational Trails Act</u> (RTA) approx. \$900,000-\$1 million Provides 50% funding assistance for the development and maintenance of recreational trails and trail-related facilities for both motorized and non-motorized recreational trail uses. Applicants compete for funds on a statewide basis.

Who administers the programs? These programs are administered by the Wisconsin Department of Natural Resources. The Stewardship Advisory Council with representatives from local units of government and nonprofit conservation organizations (NCO's) advises the department on matters relating to the Stewardship program. Similarly the State Trails Council advises the department on matters relating to the Recreational Trails Program. The National Park Service plays the major role in working with the Department on the Land & Water Conservation Fund Program and the Department of Transportation plays a role with the Recreational Trails Program.

A key component of the programs is cooperation and partnership between the Wisconsin Department of Natural Resources, the federal government, local units of government, and NCOs. The programs recognize the important role each partner plays in meeting the conservation and recreation needs of Wisconsin residents and is designed to assist groups working to meet those needs.

# **Application Deadlines**



The application deadline for all of the programs is May 1 each year. Complete applications should be submitted to your region Community Services Specialist (CSS) on, or be postmarked by, May 1. If your application does not meet this requirement it will not be considered and will be returned to you. A timely and complete application can be

critical to the success of your project given the high level of competition for available funds. It is especially important for land acquisition and easement projects due to the time needed to get real estate appraisals contracted, completed and reviewed.

# **Getting Help**

There is at least one Community Services Specialist (CSS) in each of the five DNR Regions who will walk through the grant process with you from project conception to issuing the final check. See their names on the inside front cover of this booklet. They will explain the requirements of the programs, assist you in planning and evaluating project alternatives, bring in other DNR resource people as needed, help you complete the application form and suggest other funding sources if your project does not qualify for these grants. They will also determine which of the various grant programs is appropriate for your project. We recommend you review the program criteria, explained in the individual program section in Appendix A, but do not spend a great deal of time trying to determine which program is the most appropriate. The CSS will do that for you. We urge you to contact your CSS as soon as possible in your project planning process to discuss your project and then to submit your application as soon as you complete it. This gives the region CSS more time to review it and work with you to satisfy requirements or correct omissions.

## **Technical Assistance**

Your region CSS is prepared to provide you with technical assistance and is a valuable source of information for other DNR administered grant programs. Following is a partial listing of assistance publications you can obtain from your region CSS:

- Recreational Trails Project Guidelines
- Land Acquisition Guidelines for Local Governments
- Land Acquisition Guidelines for Nonprofit Conservation Organizations
- Land Acquisition and Appraisal Procedures
- Conservation Easement Guidelines, Standard Easement, and Drafting Notes
- Guidelines for the Development of Local Comprehensive Outdoor Recreation Plans
- Outdoor Recreation Facilities: Access for Everyone

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- Policies and Ordinances for Developing, Operating and Maintaining Public Outdoor Rec. Areas
- Stewardship Property Development Grants for State Property Friends Groups
- Directory of State and Federal Financial Assistance Programs Administered by the Department of Natural Resources

# **Land and Easement Acquisition Project Alert**

IMPORTANT

Land and easement acquisition projects must proceed in accordance with land acquisition and appraisal procedures as defined in Wisconsin State Statutes as well as other related state and federal requirements. Land and easement acquisition procedures can be complex and take time. If you are considering applying for an acquisition grant it is critical that you contact your DNR region CSS to discuss your project and obtain the guidelines for land acquisition, easement acquisition, and the appraisal procedures publications prior to beginning negotiations.

# **Easement Projects - Required Standard Format**

The department has specific requirements, including a standard format, for easements. If you would like more information about these requirements and fillable formats, go to <a href="http://dnr.wi.gov/org/caer/cfa/grants/easement.html">http://dnr.wi.gov/org/caer/cfa/grants/easement.html</a>. If you plan on applying for a grant for an easement or using an easement as match for another grant project, do not begin drafting the easement until you have carefully reviewed this information. Otherwise your easement will be unlikely to qualify for the program.

# **Development Projects on Leased or Eased Land**

The department may award grants for development projects on property not owned by the sponsor provided the sponsor can satisfy specific requirements that vary by grant program but that are necessary for carrying out post project compliance obligations. For example, for the Stewardship Program the sponsor must have a lease/land use agreement of 20 years or more and with sufficient time remaining to justify the grant investment or a permanent easement from the landowner and through the provisions have oversight and control of the property; for the federal Land & Water Conservation Program, the sponsor must have a permanent easement or if the landowner is a governmental entity the landowner must be willing to apply for the grant with the project sponsor. To insure that your project is eligible for a grant, contact your DNR region CSS to discuss your project and the requirements prior to executing any agreement.

# **Grant Information and Fillable Application Forms on DNR Website**

Information and application forms for these grant programs (as well as other programs) are available in fillable and downloadable format (by mid-January) on the DNR Bureau of Community Financial Assistance website – www.dnr.wi.gov/org/caer/cfa

# **Key Information**

Applying for and receiving a grant comes with many "strings" having to do with program application requirements, the financial administration and documentation of your project, and post-completion compliance obligations. Following is a summary of the key requirements to help you decide if these grant programs fit your local planning efforts and project goals.

# **Eligible Applicants**

- 1. **Local governments and tribal governments all grant programs.** Eligible local governments are <u>only</u> those towns, villages, cities, counties, and tribal governments that have a Department accepted comprehensive outdoor recreation plan or master plan which has been approved by resolution by the local governing unit. An outdoor recreation plan of a higher unit of government that has been adopted by the local government and that contains sufficient detail related to the grant project may also satisfy the plan requirement. Local governments with qualifying plans receive eligibility to apply for grants for five years. If you have not submitted a plan, contact your DNR region CSS for information about how to satisfy this requirement.
- 2. **Nonprofit conservation organizations** (NCO's) are eligible to apply to the Stewardship programs for land acquisition and conservation easements.

An eligible NCO must be a nonprofit corporation, charitable trust or other nonprofit association as described in Section 501(c)(3) of the Internal Revenue Code. It must also have as part of its mission "the acquisition of property for conservation purposes." This mission should be reflected in the bylaws, charter, or incorporation papers of the organization. To learn if your organization is eligible, simply supply the region CSS listed under "DNR Contacts" with a copy of your IRS 501(c)(3) determination letter, as well as copies of your Articles of Incorporation and Bylaws. In addition to these basic eligibility requirements, an NCO must also be able to demonstrate that it has the financial capacity to carry out a project, as well as the ability to maintain and manage property over time. This determination is made when a NCO applies for a grant for a specific project.

- 3. **School districts** are eligible to apply for the federal programs for certain types of projects.
- 4. **Lake sanitary districts and public inland lake protection and rehabilitation districts** are eligible for the Stewardship Urban Greenspace Program.
- 5. **Organizations incorporated under s. 181.32, Stats.**, whose primary purpose is promoting, encouraging or engaging in outdoor recreation trails activities, are eligible to apply for the federal Recreational Trails Act Program.

# **Eligible Types of Projects**

1. Land purchases for public outdoor park and recreation area purposes.

NOTE: The Stewardship grant programs require that all land acquisition and development projects must be for "nature-base outdoor recreation" purposes. Decisions by the department as to whether a particular project activity is "nature-based outdoor recreation" are made on a case by case basis. "Nature based outdoor recreation" means activities where the primary focus or purpose is the appreciation or enjoyment of nature. These activities may include, but are not

limited to, hiking, bicycling, wildlife or nature observation, camping, nature study, fishing, hunting, picnicking, cross-country skiing, canoeing and multi-use trail activities. Support facilities for these activities may include, but are not limited to, access roads, parking areas, camping facilities, support facilities for swimming in a natural waterbody, habitat restoration, utility and sanitation systems, sanitary and shelter buildings, signs, interpretive items, fencing and lighting for the protection of users, and other features that enhance nature-based outdoor recreation and/or improve disabled accessibility.

#### 2. Land purchases

- to preserve scenic or natural areas, including areas of physical or biological importance and wildlife areas. These areas shall be open to the general public for outdoor recreation use to the extent that the natural attributes of the areas will not be seriously impaired or lost.
- within urban areas for such uses as open natural space, play areas, bicycling trails, walking and horseback riding trails, and day-use picnic areas.
- that preserve or restore urban rivers or riverfronts for the purposes of economic revitalization and nature based outdoor recreation activities.
- 3. Acquisition of a conservation easement (including the acquisition of development rights) that enhances or provides nature-based outdoor recreation is eligible for funding in the Stewardship Local Assistance Programs. Because of the complexity of easements, the department has developed separate guidelines, including a required easement format, to explain the requirements for eligibility for Stewardship funding. Contact your DNR region CSS for additional information.
- **4. Development and renovation projects for the purpose of nature-based outdoor recreation** e.g., trails, camping areas, picnic areas, water recreation areas, and educational facilities where there is a permanent professional naturalist staff and the facilities are for nature interpretation, etc.
- **5. Development and renovation of support facilities for the above** e.g., access roads, parking areas, restroom facilities, utility and sanitation systems, permanent landscaping, park signs, fences and lighting for the protection of park users, etc.
- 6. River shoreline habitat restoration, river riparian buffer rehabilitation, shoreland enhancements following dam removal, and shoreline stabilization as part of an overall urban rivers project.

In the Urban Green Space Program, purchase of land for noncommercial gardening in urbanized areas.

#### For the federal Recreational Trails Act Program:

- a. maintenance and restoration of existing trails
- b. development and rehabilitation of trail side and trailhead facilities and trail linkages
- c. construction of new trails (with certain restrictions on federal lands)
- d. acquisition of easement or property for trails.

# **Ineligible Types of Projects**

Land acquired through condemnation; land where landowners were not treated fairly and negotiations were not conducted on a willing seller-willing buyer basis; development of facilities on lands that were acquired through condemnation;

- 1. For the Stewardship programs, purchasing land for and development of recreation areas that are not related to nature-based outdoor recreation e.g., sports that require extensively developed open space such as dedicated sports fields, swimming pools, tennis courts, skateboard parks, hockey rinks, indoor horse arenas, motorized trails, and golf courses.
- 2. Lands dedicated through a local park land dedication ordinance.
- 3. Restoration or preservation of historic structures.
- 4. Buildings primarily devoted to operation and maintenance.

- 5. Lands that have restrictions or other covenants that prevent or limit the property from being managed for public outdoor recreation purposes.
- 6. Indoor recreation facilities.
- 7. Construction or repair of seawalls, dams and lagoons.
- 8. Construction of lodges, motels, luxury cabins or similar facilities.
- 9. Environmental remediation or clean-up of site contamination

# Critical Program Requirements - "STRINGS"

The terms and conditions of the programs are spelled out in the grant agreement, the administrative rules for each program, and in existing state and federal laws that authorize the programs. You'll find the statutory and administrative code references noted for each program within each program's detailed description in Appendix A in this guidebook.

The grant agreement is a legal contract that grant recipients sign containing very specific program requirements and project conditions, some of which are permanent. It is important to understand that all obligations, terms, conditions, and restrictions of the grant agreement are limitations on the use of the property in perpetuity. Following is a list of some of the major program provisions.

#### RELATED TO THE GRANT PROJECT AND PROCESS

- 1. **No land can be purchased and no development project started before you have been awarded a grant.** If you need to purchase the property before you receive a grant award, you must obtain a "letter of retroactivity" from your DNR region CSS <u>before</u> the purchase to protect the project's eligibility. If your project is being considered for federal Land & Water Conservation funding, your CSS will also request a letter of retroactivity from the National Park Service. For development projects you may only incur costs prior to the grant award for pre-engineering and project design activities. Make sure you specify these costs on the grant application Cost Estimate Worksheet, Form 8700-14.
- 2. **Public access is fundamental to the grant programs.** Reasonable public access is required to and upon properties purchased or developed with program funds. <u>Land-locked property must include "protected" access to the property by permanent easement.</u> Your CSS can provide you with a model access easement format. When there is a question, the department will determine what is appropriate and reasonable public access for a site, dependent on what outdoor recreation activities the property is going to be used for. Hours of operation should be determined according to the type of area or facility being operated and in relation to the seasons of the year.
- 3. **Land and Easement Acquisition Guidelines.** Land acquisition projects must be completed in accordance with DNR land acquisition and appraisal requirements. These requirements are detailed in a publication entitled *Land Acquisition Guidelines for Local Governments*, and a series of easement guidance materials available on our website or from your CSS.
- 4. **Public use should begin ASAP.** The public should get their money's worth in the expenditure of Stewardship and federal funds. When public moneys are used to acquire land for outdoor recreation use, that use should begin as soon as possible within a few months of its acquisition. The same holds true for development projects on land being acquired with Stewardship and federal funds public use should begin as soon as possible. In the interim prior to development, it is important that the property be open to the public to the greatest extent possible for those recreation uses that the land is capable of supporting with a minimum of public investment. Delayed development should be discussed with the CSS in your region. Public access may be limited during times of project construction.

- 5. **Development projects bidding & contracts.** Grant recipients <u>must</u> comply with state and federal requirements for bidding and contracts for development projects. These procedures can be complex and require you to properly prepare bid documents to contain required information, publicly advertise for bids, and award contracts to the lowest qualified bidder. Federal bidding requirements must be followed on all federally funded projects. You should consult with your attorney to ensure that you are in compliance with these requirements.
- 6. **Selling structures or improvements (Acquisition).** If you anticipate selling any structures or improvements that were included in the acquisition cost, one half of all receipts shall be reimbursed to the department or deducted from the reimbursement.
- 7. **All projects must comply with the Americans with Disabilities Act** as well as other federal civil rights regulations. ADA requires that all aspects of each project be accessible or "barrier free".

There are fundamental differences in how accessibility in the outdoors is accommodated compared to indoors or the built environment. While restrooms, shelters, interpretive centers, and parking lots, for example, need to follow detailed ADA guidelines, other improvements such as trails, boat landings and swimming beach areas, for example, do not necessarily need to follow indoor or built environment ramp grades or surfacing requirements.



A good rule of thumb to follow is that anything constructed must not make the outdoor experience anymore difficult than what occurs naturally. Mother Nature does not have to comply with ADA, but you do! For specific guidance on outdoor accessibility issues, contact your DNR Region CSS.

- 8. **Historic Preservation Requirements.** State and federal regulations require that all assisted projects comply with historic preservation requirements. Federally funded projects must be reviewed by the State Historic Preservation Officer (SHPO) and applicable Tribal Historic Preservation Officers. State funded projects are subject to review by the Department of Natural Resources. In some cases, you may be required to conduct an archeological survey prior to receiving a grant award. Your DNR Region CSS can assist you with satisfying these requirements.
- 9. **Federal Program Requirements.** Grant projects funded with federal funds require sponsors to comply with federal guidelines, some of which exceed those requirements for state funded programs such as the Stewardship Program. Should your project be selected to receive a federal grant, you will be provided with information on federal program requirements.
- 10. **Retention of records**. All required documents used to substantiate your financial claim(s) through these programs must be retained for four (4) years from the time of project completion. This includes such items as invoices, canceled checks, contracts, bid specifications, construction plans, and time sheets.
- 11. **Overhead power lines**. All electrical or communication lines must be installed underground. Existing lines must be buried, removed, or relocated as necessary. Future lines must be underground. The sponsor may be required to provide cost data to evaluate the disposition of proposed or existing electrical or communication lines.
- 12. **Compliance with other laws.** A grant sponsor must comply with all applicable local, state, and federal statutes, regulations, administrative rules, and ordinances in fulfilling the terms and conditions of the grant agreement, including but not limited to, land use permit requirements, accessibility for people with disabilities, Endangered Species, Water Regulatory Permits, Farmland Preservation, state or national Environmental Policy Act, Wetland Preservation, and Construction Erosion Control. Ask your DNR region CSS about compliance with these laws or orders before you submit your application.

- 13. **Signage.** Project sponsors must post signs on the property acknowledging the particular grant program's assistance in acquiring fee title ownership, or developing the property, notifying the public that the lands are open for public use. We also expect the signs to indicate what activities are permitted or not permitted on the property. Your region CSS can provide you with a grant program sign upon completion of your project. The Department may develop more specific policies on signs. If so, that information will be available on our website or from your CSS.
- 14. **Brownfields Site Properties.** You may be able to obtain financial assistance for acquisition or development of contaminated property for recreation purposes. However, because of the complex nature of contaminated property in relation to the grant program requirements, discuss your project early on with the DNR regional CSS to determine the feasibility of grant assistance for the project. These grant programs do not reimburse clean up costs.

#### RELATED TO COMPLYING WITH THE GRANT PROGRAM AFTER PROJECT COMPLETION

- 1. **Grant recipients have obligations in perpetuity**. Accepting a grant for your project means that you as the grantee are agreeing to the conditions and requirements that are a part of the grant programs and have the obligation to keep the land purchased or site developed for public outdoor recreation in perpetuity. For the Land & Water Conservation Fund Program, a compliance boundary for the project is certified to the National Park Service for permanent protection of the property.
- 2. **Project income.** Income received from a property receiving a grant <u>must</u> be used to further the objectives of the project as stated in the grant agreement. Income must be kept in a segregated account and used for purposes compatible with the goals and objectives of the grant program. The department may request an annual income and expenses report for the segregated account.
- 3. **Inspections**. In general, inspections to monitor compliance with the grant program requirements rests with you, the sponsor. The sponsor is responsible for the day-to-day operation and maintenance of the area or facility and, therefore, should make inspections as needed to ensure compliance. In some cases we will ask you to perform an inspection by completing a questionnaire form. The Department of Natural Resources and the National Park Service reserve the right to conduct compliance inspections. You will be contacted in person or by letter if a problem is noted.
- 4. **Easements**. For easement grant awards, the sponsor must complete a baseline report by the closing date and monitor the easement once a year to ensure that the conditions of the easement are being satisfied.
- 5. **No non-outdoor recreation uses.** Non-outdoor recreation uses are not allowed on grant properties. This includes construction of structures such as fire stations, streets/highways, civic centers, libraries, museums, water towers, indoor recreation facilities, and communication towers, or non-recreation use of sites such as for a landfill. To prevent problems down the road that jeopardize the funding you received, it's a good idea to thoroughly review future community needs when determining project boundaries at application time.
- 6. **Grant recipients must maintain legal control and oversight of the property.** Grant recipients need to retain control and oversight of the grant property to be capable of complying with grant program obligations and requirements. This applies to both development projects on leased land and in the case of executing agreements with a third party for the development and operation of recreation facilities.
- 7. Selling or leasing a part of the grant property, or executing an easement on a portion of or all of the property is generally prohibited. The department or federal government (for federally assisted projects) may approve the following exceptions depending on the details of the situation and whether the impact of the use to the property is outweighed by the future recreation benefit to the public.

- Short term (less than a year) continuation of an existing lease that the property sale is contingent on.
- Leasing a part of a property for agricultural purposes for five years or less in an interim time period when development must be delayed or when it is a contingency of the sale.
- Granting control or partial control of land for utility rights-of way. Underground utilities such as
  powerlines, pipelines, sewer and water lines may be allowed depending on the impact of the action on
  the recreation resource with department (and the federal government, if federal funds used) approval.
  Land lost to outdoor recreation for any of these reasons must be replaced with property of equal or
  greater recreational value and utility. Please contact your regional CSS before granting any control
  over or under assisted property.
- Leasing the property to the private sector for development and/or operation of an outdoor recreation facility requires department and/or federal government approval prior to executing any land use agreement. Contact your regional CSS to review requirements associated with leasing arrangements before beginning negotiations.
- 7. **Site maintenance.** All areas acquired or developed with federal or state funds must receive adequate maintenance to ensure continuing public use in a safe and sanitary manner.
- 8. **User Fees**. Reasonable user fees may be charged by the sponsor to offset operation and maintenance costs. A different fee may be charged to residents or nonresidents as long as the nonresident fee does not preclude use by the nonresidents or exceed 1.5 times the resident fee.

# FINANCIAL INFORMATION – ALL PROGRAMS

## Level of Grant Assistance – up to 50%

For all grant programs grant awards cover up to 50% of eligible project costs.

Financial Reimbursement. Payment of a grant award takes place on a reimbursement basis. For full payment the project sponsor must incur costs for work actually completed and then file a claim for reimbursement. A 50% advance payment of the grant award is available for Stewardship development projects only. Reimbursement is not permitted for work that takes place prior to executing a grant agreement except for pre-award engineering, land surveys, phase I and II environmental assessments, and appraisal costs. The project sponsor listed on the grant agreement is responsible for administering the project including bidding for contractual services and paying for grant project costs.

Important: All project contracts and payment of expenditures must be processed through the grant project sponsor and their financial system. You should talk to your DNR region CSS if you have project partners and this will not be the case. Payment of expenditures made by a third party may not be eligible for reimbursement.

# **Eligible Land Acquisition or Conservation Easement Costs**

- 1. Eligible costs for grant calculation purposes include the fair market value of the property as determined by DNR approved appraisals or the actual purchase price, whichever is less.
- 2. <u>For nonprofit applicants</u>, eligible acquisition costs are based solely on the fair market value of the property as determined by DNR approved appraisals

- 3. <u>For the Stewardship Program only</u> reasonable costs for the following items related to the purchase of property may be eligible for up to 50% reimbursement if included as part of the grant application:
  - Cost of Appraisal(s)<sup>1</sup>
- ◆ Land Surveys

Recording Fees

Approved Relocation Payments

◆ Title Evidence

- Environmental Inspections & assessments
- Required Historical & Cultural Assessments (archeological surveys)
- 4. <u>For the Land & Water Conservation Fund Program</u>, approved relocation costs are the <u>only</u> other acquisition costs eligible for grant assistance.
- 5. Grant Calculation Exception For the Stewardship Program. If the seller of the property you are buying has owned the property for three years or less the value of the land is determined by a different calculation method based on the acquisition price originally paid by the seller. See the grant calculation sheet in Appendix D. Contact your region CSS for details on determining eligible land acquisition costs when this is the case.

# **Ineligible Land Acquisition Costs**

- costs for administration of the project
- brokerage fees paid by the buyer
- interest costs on installment purchases
- attorneys fees
- environmental clean up costs
- real estate transfer taxes
- other costs not identified above.

# Eligible development costs include necessary:

Labor costs, including force account<sup>2</sup> labor and contractual services costs directly related to and required for completing the project. Costs shall be based on the actual wage or services rate paid, including salary and fringe benefits

- 1. Direct costs for materials and equipment used for project-related purposes over their useful life.
- 2. Materials and services purchased by the sponsor may be credited as eligible expenditures. Examples of material/service purchases for outdoor recreation projects include hardware, paint, lumber, sand/gravel, concrete, landscape materials, signs, design/engineering services, archeological survey services, and contractor services (small expendable tools like a paintbrush may be included). Materials and services purchased for the operation and maintenance of the project site are not eligible.
- 3. Leased equipment costs used for project related purposes. Costs for the use of equipment owned by the sponsor may not exceed the Department of Transportation's county highway rates.
- 4. Engineering or planning fees to complete the project. These costs may be incurred prior to the execution of the grant agreement.
- 5. Construction contract costs directly related to and required to complete the project.
- 6. Bid advertisements and developing bid specifications.

<sup>&</sup>lt;sup>1</sup> Properties valued over \$200,000 require two appraisals; when this is the case the sponsor commissions and pays for the first appraisal (not eligible for reimbursement for grant purposes), the department commissions and pays for the second appraisal. When only one appraisal is required the sponsor commissions and pays for it and then can request up to 50% reimbursement of costs.

<sup>&</sup>lt;sup>2</sup> Force Account expenses – employee labor, (including fringe benefits), equipment use or time, and the use of materials from the sponsor's inventory

# Ineligible development costs include:

- 1. Costs incurred prior to or after the grant project period. Pre-engineering costs are not eligible in the Recreation Trails Program.
- Administrative costs of the sponsor or consultant such as paper work associated with the project, including
  indirect costs; indirect costs are typically incurred for multiple purposes.
   Examples of indirect costs include, but are not limited to, utilities, administrative salaries, postage, and
  other expenses that are not supported by time reports or other documentation that identifies the expenditure
  as directly assignable to the Stewardship project.
- 3. Costs to prepare the Stewardship Grant application, complete, or amend a Comprehensive Outdoor Recreation Plan.
- 4. Costs to cover items that are not required for development of a basic facility, as determined by department or are not included in the scope of the grant agreement.
- 5. Financing costs associated with the project.
- 6. Costs not documented by an invoice and a canceled check, or other conclusive proof of payment.
- 7. Costs incurred by a sponsor because of a contractor's breach of contract.
- 8. Costs previously reimbursed from another grant source.

# **Sponsor Share of Project Costs**

The sponsor share of a project is defined as the portion of the acquisition or development cost that is not funded by the state or federal grant program.

Eligible sources of your local share may include:

- 1. Cash from the project sponsor and force account labor, equipment, and materials
- 2. Cash donated by a third party foundations, organizations, businesses, individuals
- 3. Grants or contributions from foundations, organizations, businesses and private individuals
- 4. For the Stewardship grant programs, funds from the federal government. There may be some exceptions for Urban River grants. For the federal programs, funds from state programs.
- 5. For development projects, donations of volunteer labor, services, materials, equipment rental.
- 6. Donations of land from a third party if the contribution was made within 3 years prior to the acquisition or the development project, and the property is eligible for the particular grant program. NOTE: Lands acquired from developers through local park land dedication ordinances are not eligible for use as a donation.

# Donations of Land from a Third Party as Sponsor Share

Using the value of donated property as sponsor match instead of cash is an excellent way for project sponsors to include contributions of private landowners, and reduce the amount of cash they need to raise for either a land acquisition or development project. 50% of the fair market value of a donation of property from a third party may be used as all or part of the local match. The sponsor retains title to the donated property, but the property becomes part of the grant program. There are, however, some limitations on using property donations for sponsor match:

- 1. The donated property must be eligible for the same grant program as the parcel being acquired or as the development project. The contribution of property (the transfer of title) must be made within 3 years of the acquisition or the grant application date for a development project.
- 2. All donated property used as sponsor match is covered by the grant agreement and thus is subject to the same program requirements and conditions as the purchased property.
- 3. Land donations <u>must</u> be included as a part of the project application and may not be considered after a grant has been awarded. <u>Land to be donated must be in "private" ownership and from a third party. The land may not have been previously dedicated to public outdoor recreation. Lands obtained through a subdivision parkland dedication ordinance are not eligible for donation purposes.</u>
- 4. Land can be donated in one area to support a project in another area within the same political subdivision or cooperating agency as long as it is eligible for the same grant program.
- 5. The value of the donated property is determined by an appraisal that meets DNR standards.
- 6. The project sponsor cannot receive more in grant funds than the amount of cash it actually needs for the purchase. However, if the value of the donated property is more than the amount of cash needed for the purchase, then any residual value from the donation which is left over may be used as sponsor match to a subsequent application if it is submitted in the same fiscal year or the next one.

**IMPORTANT:** The rules surrounding property donations can be confusing at first glance and you will want to discuss your particular situation with your region CSS.

# Donations of Volunteer Labor, Services, Materials, and Equipment Rental as Local Share (grant match)

Donations may account for up to 50% (the amount of the local match) of total eligible project costs. We encourage donations to project sponsors by private parties. There may be many individuals who are willing to contribute their time and energy for free. These donations, which usually consist of labor, equipment use, services, land, or materials may be used to reduce the sponsor's financial obligation. For instance, the Jaycees may volunteer to construct the walking trail in a project. Their time can be counted toward the local share of the project, provided it is properly accounted for. At the time you receive your grant award, a financial manual with forms will be included to help you document the volunteer contributions. Talk to your region CSS to understand the requirements surrounding use of donations and how they can maximize the funding of your project.

# **A Caution About Sponsor Match**

There are three important points to remember about Sponsor Match:

- 1. Depending on the grant program (state or federal), funds from the other government funding sources (federal or state) cannot be used as sponsor match.
- 2. While other government funding sources may be used, the total amount of funding from all government sources cannot exceed 100% of the cash needed for the project. If funding from other government sources exceeds 50% of the funding that is needed, then the grant funding will be reduced accordingly.
- 3. All sources of Sponsor match should be fully disclosed on the application form. If you learn about a government grant after you have applied for a grant, you must advise your CSS. If it is found that a project sponsor has received more than 100% of the cash needed from government sources, the Department will seek an appropriate remedy.

# Requesting Reimbursement and the Audit Process

Payment of grant funds is on a reimbursement basis. You must first pay for your project costs then submit a reimbursement claim under the terms of the grant to the region CSS within 6 months of the project period end date shown on the grant agreement. In some programs a 50% advance payment of the grant award is available.



The reimbursement claim process requires you to submit detailed information about the eligible costs that you incurred during your project including bidding information, copies of service contracts, detailed invoices, and copies of canceled checks. Grant recipients receive a financial manual containing reimbursement claim information as part of their grant award materials.

Once received, reimbursement claims are reviewed by department staff to ensure that the costs claimed were for items included in the scope of the project, within the grant agreement time period, and meet the eligibility requirements of the program. In addition, site inspections will be conducted on development projects to insure that the items being claimed for reimbursement have been completed as expected from the project application and grant agreement scope. After the review is completed the payment is made.

# PROGRAM DESCRIPTIONS

When reviewing the following grant program descriptions, re member, your region CSS will help you to determine which programs best fit your projects. In addition, the program priority rating questions are provided for information purposes. Your region CSS is responsible for rating individual projects.

## STEWARDSHIP LOCAL ASSISTANCE GRANTS

The new Stewardship Program is a \$60 million/year umbrella for a number of separate subprograms, each with its own goals, priorities, and criteria related to conservation and expanding outdoor recreation opportunities. The program provides funds through general obligation borrowing. The state of Wisconsin sells bonds to investors to raise the funds, then pays back the debt over the next 20 years. This spreads the cost over time so it can be shared with future users of public lands. The local assistance grants subprogram provides funding for the acquisition of land (including rights in land) and development of recreation areas for nature-based outdoor recreation purposes.

**Funds Available.** Up to \$8 million a year for ten years is allocated to the local assistance grant programs. Currently these funds are allocated 50% to Acquisition & Development of Local Parks, 20% to Urban Rivers, 20% to Urban Green Space, and 10% to Acquisition of Development Rights.

**Level of Assistance**. Grant Awards are available for up to 50% of eligible project costs.

**Individual Program Information.** Through the Local Assistance grant programs, the department awards grants for projects that benefit the public and meet the goals and criteria of the individual grant programs. Some of the general criteria that the department considers in all four programs when evaluating projects include whether the project:

- Provides multiple nature based outdoor recreation opportunities
- Protects the site's natural features and resources
- Leverages state funds with local dollars and private donations
- Has regional or statewide significance versus a more local focus.
- Is an existing or large project being pursued in collaboration with others where the multiple acquisition of adjacent parcels will provide greater benefit for natural resource conservation or recreational opportunity than single parcel projects.
- Consists of land that is threatened by development or other conversion of land use
- Is a good prospect for success in a reasonable time frame

Following is information about each of the grant programs that will help you to get a sense of what types of projects are eligible in each of the programs and the criteria that are used to evaluate projects in relation to each other. See the project rating questions in the Appendix B to see how the criteria listed below are applied to projects during the rating and ranking process.

## A. ACQUISITION AND DEVELOPMENT OF LOCAL PARKS (ADLP)

S. 23.09(20), Wis. Stats.; ch. NR 51, subchap. XII, Wis. Adm. Code

Stewardship sets aside 50% of the funds in the Local Assistance Program for projects that improve community recreation areas and acquire land for public outdoor recreation. Funds are available to towns, villages, cities, counties, Indian tribes, and NCOs. Funds are allocated on a Regional basis with 70% distributed on the basis of each county's proportionate share of the state population and 30% distributed equally to each county. Applicants compete only against other applicants from their region.

Funds may be used for both land acquisition projects and development projects for nature-based outdoor recreation, such as fishing piers, hiking trails and picnic facilities. Funds are not available for activities such as baseball and soccer fields. Costs associated with operation and maintenance of parks and other outdoor recreation facilities are not eligible for Stewardship funds. NCOs may only apply for funds for land acquisition; they are not eligible for funds for development projects.

## a. General Provisions of the Program

This is a very competitive program, and a comprehensive ranking system has been developed to evaluate projects. To review the rating and ranking questions, refer to Appendix B. The DNR considers the following factors when evaluating projects:

- Implements priorities contained in state and local comprehensive outdoor recreation plans.
- Meets needs and deficiencies identified in the Statewide Comprehensive Outdoor Recreation Plan, the approved local comprehensive outdoor recreation plan, or the approved comprehensive outdoor recreation plans of other units of government including regional or integrated management plans.
- ◆ Acquires land where a need for additional land acquisition is supported by an approved comprehensive outdoor recreation plan.
- Is regional or statewide in nature and can be documented as such.
- Documentation shows benefits to tourism.
- Results in a first of a kind facility for the project sponsor or service area.
- Provides or supports a water-based activity.
- Serves the greatest population.
- Involves volunteers, local donations or cooperation by two or more service clubs.
- Applicants that have never received an outdoor recreation program grant.
- Provides for completion of a project already started where the sponsor has shown the ability to provide quality outdoor recreation facilities for its citizens without grant assistance.
- Sponsor has completed prior LWCF, ADLP, UGS, URGP or projects successfully.
- ◆ Involves two or more governmental agencies.
- Acquires land where a need for additional land acquisition is supported by an approved comprehensive outdoor recreation plan.
- Serves as a demonstration project for other project sponsors.
- Corrects a documented health or safety problem.
- Renovates existing facilities which are in danger of being lost for public use.
- Sponsor is able to adequately maintain and operate the area or facility.
- Provides multiple season, multiple activity use.
- ♦ Serves the recreation needs of elderly persons, minorities and disabled persons. Facilities provided must exceed those required by state or federal regulations.

## b. Eligible Project Examples

- Land acquisition projects that will provide opportunities for nature based outdoor recreation.
- Property with frontage on rivers, streams, lakes, estuaries, and reservoirs that will provide water based outdoor recreation.
- Property that provides special recreation opportunities, such as floodplains, wetlands, and areas adjacent to scenic highways.
- ◆ Natural areas and outstanding scenic areas where the objective is to preserve the scenic or natural values, including areas of physical or biological importance and wildlife areas. These areas shall be open to the general public for outdoor recreation use to the extent that the natural attributes of the areas will not be seriously impaired or lost.
- ◆ Land within urban areas for day use picnic areas.
- ◆ Land for nature-based outdoor recreation trails.

## c. Ineligible Project Examples

- A project that is not supported by a local comprehensive outdoor recreational plan.
- Acquisition and development of golf courses.
- A project where stormwater management is the primary purpose.
- ♦ Motorized recreation trails.
- ◆ Lands that include cell towers.
- In general, land to be used for non nature-based outdoor recreation.

### **B. URBAN RIVERS (UR)**

S. 30.277, Wis. Stats.; ch. NR 51, subchap. XIV, Wis. Adm. Code

Stewardship allocates 20% of the funds available in the Local Assistance Program annually to restore or preserve the character of urban riverways through the acquisition of land or easements adjacent to rivers. Funds are allocated statewide so applicants compete against other applicants statewide in the project selection process. Funding will be provided for projects that are part of a plan to enhance the quality of a river corridor. The purposes of the program are:

- To provide for economic revitalization through the restoration or preservation of urban rivers or riverfronts including nature based outdoor recreation opportunities;
- ◆ To improve outdoor recreational opportunities by increasing access to urban rivers for a variety of public uses, including but not limited to, fishing, wildlife observation, enjoyment of scenic beauty, canoeing, boating, hiking and bicycling;
- To preserve or restore significant historical, cultural, or natural areas along urban rivers.

UR provides grants to municipalities and NCOs. There is a sponsor cap of 20% which means that no sponsor can receive more than 20% of the funds that are available in any fiscal year.

#### a. General Provisions of the Program

This is a very competitive program, and it has been necessary to develop a comprehensive rating and ranking system to evaluate projects. Those projects which receive the highest scores will receive funding. To review the rating and ranking questions, refer to Appendix B. Priority is given to projects that have one or more of the following characteristics:

- ◆ Acquires land or land rights that preserve or restore natural values, including aesthetic values, and enhance environmental quality along urban waterways.
- Provides new or expanded diverse recreational opportunities to all segments of urban populations.
- Provides new or expanded access to urban waterways.
- Acquires blighted lands that will be restored to complement riverfront redevelopment activities.
- Encourages comprehensive riverway planning within and between municipalities and other agencies.
- Provides opportunities for increasing tourism.
- Acquires lands that through proper management will improve or protect water quality.

## C. URBAN GREENSPACE (UGS)

S. 23.09(19), Wis. Stats.; ch. NR 51, subchap. XIII, Wis. Adm. Code

The intent of the Urban Green Space Program (UGS) is to provide open natural space within or in proximity to urban areas; to protect from urban development areas that have scenic, ecological or other natural value and are within or in proximity to urban areas; and to provide land for noncommercial gardening for the residents of an urbanized area. Applicants for the UGS program must provide a management plan describing how the property will be managed as urban green space. Funds are allocated statewide so applicants compete against other applicants statewide in the project selection process.

UGS provides grants to cities, villages, towns, counties, and public inland lake protection and rehabilitation districts, and NCOs. 20% of the funds available in the Local Assistance Program are allocated to the Urban Green Space Program.

#### **GRANT CRITERIA**

This is a very competitive program, and it has been necessary to develop a comprehensive rating and ranking system to evaluate projects. Those projects that receive the highest scores will receive funding. To review the rating and ranking questions, refer to Appendix B.

Priority is given to projects that have one or more of the following characteristics:

- 1. Planning Considerations, including:
  - Specifically implementing a priority of the Statewide Comprehensive Outdoor Recreation Plan.
  - Implementing the approved master plans of 2 or more units of government or regional planning agencies.
  - Preserving land that is listed on the Natural Heritage Inventory database.
  - Implementing elements of water quality plans or initiatives.
- 2. Project Considerations, including:
  - Serving the greatest population centers.
  - Serving areas of rapidly increasing populations.
  - Providing accessibility.
  - Having unique natural features, threatened or endangered species, or significant ecological value.
  - Providing open natural linear corridors connecting open natural areas.
  - Having water frontage.
  - Containing or restoring wetlands.
  - Protecting sensitive wildlife habitat.

- Protecting an area threatened by development.
- Preserving a natural community or one that could be restored.
- Having regional or statewide significance.
- Relating to brownfield redevelopment.
- 3. Administrative considerations, including:
  - Projects that are ready to be implemented and/or continue previously started projects.
  - Projects that implement priorities contained in local master plans.
  - Projects that acquire land for open natural space within or in proximity to urban development
  - Projects that protect areas or naturally formed features that have scenic, ecological, or other natural values.
  - Project that provide land for noncommercial gardening for inhabitants of urbanized areas.
  - Acquiring land to be used for non nature-based outdoor recreation purposes.

## D. ACOUISITION OF DEVELOPMENT RIGHTS

S. 23.09(20m), Wis. Stats.; ch. NR 51, subchap. XV, Wis. Adm. Code

The purpose of the Acquisition of Development Rights Program is to protect natural, agricultural, or forest lands that enhance and/or provide nature-based outdoor recreation. "Development Rights" are the rights of a landowner to develop their property to the greatest extent allowed under state and local laws. The goals of the program are achieved through a conservation easement and compensating landowners for limited future development on their land. 10% of the funds available in the Local Assistance Program are allocated to this program. Funds are allocated statewide so applicants compete against other applicants statewide in the project selection process. To review the rating and ranking questions, refer to Appendix B.

#### **Grant Criteria**

To be eligible for funding a project must provide or enhance nature-based outdoor recreation. Priority shall be given to projects that have one or more of the following characteristics:

- Property that provides nature-based outdoor recreation.
- Property with frontage on rivers, streams, lakes or estuaries.
- Property that creates a buffer between land that has been permanently protected for natural resource and conservation purposes and potential or existing residential, commercial or industrial development.
- Property that is within the boundaries of an acquisition project established by the DNR, a government unit or an NCO where the uses of the property will complement the goals of the project and the Stewardship Program.
- Property that is within an environmental corridor that connects 2 or more established resource protection areas.

The DNR considers the following factors when evaluating acquisition of development rights:

- Recreational opportunities provided or enhanced.
- Proximity to other permanently protected land.
- Natural, scenic, geological and archaeological values of the property.
- The degree of development pressure.
- Whether the project has been identified in a comprehensive plan pursuant to s. 66.1001, Stats., another plan that has as one of its purposes the protection of natural resources, or the natural heritage inventory database.
- The amount of funding available from other sources.

#### **General Provisions of the Program**

- 1. If a project sponsor submits a grant application for a property as part of an "Acquisition of Development Rights Program", and that property is subsequently withdrawn from consideration, the sponsor may substitute another property if it achieves the same or a higher ranking as the property that was originally submitted.
- 2. The project sponsor may not convert or approve conversion of land encumbered by the easement to uses inconsistent with the easement. Residential, industrial or commercial development is prohibited on those areas of easement property that are encumbered by a Stewardship grant. Additional restrictions or conditions may be imposed by the easement or grant contract.
- 3. Agriculture and forestry may be permitted on property encumbered by an easement as long as those activities are compatible with the purposes of the Stewardship Program and the acquisition project.
- 4. Any agriculture within the area encumbered by an easement shall be carried out in accordance with the conditions, standards and specifications of a soil and water conservation plan approved by the Natural Resources Conservation Service office located in each county.
- 5. Harvesting of timber within the area encumbered by an easement shall be carried out in accordance with the conditions of a forest management plan approved by the Department.
- 6. Vegetative buffers shall be established and maintained along lakes, ponds, wetlands, marshes, rivers, streams and ditches. Whenever possible, the area of the vegetative buffer shall extend at least 75 feet from each edge of the surface water or wetland. There may be no activity that adversely affects the natural flow of surface or underground waters within the area of the easement.

## FEDERAL PROGRAMS

#### A Word About Federal Programs in Comparison to the Stewardship Program

The Land and Water Conservation Fund (LWCF) and Recreational Trails Act (RTA) programs fund projects that are similar to the Stewardship Local Assistance Grant programs. The primary difference is that the LWCF and RTA programs are not restricted to nature-based outdoor recreation projects. In these programs nature-based outdoor recreation projects do compete against projects with non-nature based recreation elements for LWCF funds.



## LAND AND WATER CONSERVATION FUND (LWCF)

Public Law 88-578, ch. NR 50.06, Wis. Adm. Code

**Program Goal:** To encourage nationwide creation & interpretation of high quality outdoor recreational opportunities. The program funds both state and local outdoor recreation activities.

**Eligible Applicants.** Political subdivisions of the state (towns, villages, cities, counties, tribal governments, school districts) are eligible to apply for grants for acquisition and/or development of public outdoor recreation areas and facilities.

### **Funding Criteria for Evaluating Projects (not in priority order):**

- ✓ Relationship to the Statewide Comprehensive Outdoor Recreation Plan; Activities must be in locally approved plans
- ✓ Regional or statewide in nature
- ✓ Acquires land where a plan supports need
- ✓ Provides or enhances water-based activity
- ✓ Serves the greatest populations
- ✓ Involves other local government's, cooperation, volunteers, local donations
- ✓ First time applicants
- ✓ Sponsor has completed past projects
- ✓ Provides multi-season, multi activity use
- ✓ "Nature based" restriction does not apply
- ✓ Basic over elaborate facilities
- ✓ Participant over spectator facilities

#### **Eligible Projects**

- 1. Land Acquisition
- 2. Development of outdoor recreational facilities, including active sports facilities.
- 3. See eligibility list for Stewardship Acquisition & Development of Local Parks Program; also, projects with non-nature based outdoor recreation elements may be funded with LWCF funds.

#### RECREATIONAL TRAILS ACT (RTA)

Public Law 102-240, ch. NR 50.21, Wis. Adm. Code

The Recreational Trails Program provides funds through the transfer of federal gas excise taxes paid on fuel used n off-highway vehicles. These funds are used to develop and maintain recreational trails and trail-related facilities for both motorized and non-motorized recreational trail uses. This federal program was initially authorized in 1991, reauthorized in 1998 under the Transportation Equity Act for the 21<sup>st</sup> Century (TEA - 21), and reauthorized in 2005 as the Safe, Accountable, Flexible, Efficient Transportation Equity Act: A Legacy for Users, or (SAFETEA-LU).

RTA funds may only be used on trails which have been identified in or which further a specific goal of a local, county or state trail plan included or referenced in a statewide comprehensive outdoor recreation plan required by the Federal LWCF Program. 30% of the funds must be used on motorized trail uses, 30% on non-motorized trail uses and 40% on diversified (multiple) trail uses. See Trail Use Funding Category Definitions below.

**Eligible Applicants.** Towns, villages, cities, counties, tribal governing bodies, school districts, state agencies, federal agencies or incorporated organizations are eligible to apply for funds. Incorporated organizations are those that are incorporated under s. 181.32, Stats., whose primary purpose is promoting, encouraging or engaging in outdoor recreation trails activities.

**Eligible Projects and Funding Priorities**. Eligible projects in order of priority are: maintenance and restoration of existing trails, development and rehabilitation of trailside and trailhead facilities and trail linkages, construction of new trails (with certain restrictions on federal lands<sup>3</sup>), and acquisition of easement or property for trails.

## Trail Use Funding Category Definitions. Non-Motorized (30%) –

- 1. <u>Nonmotorized project for a single use</u>: projects that benefit only one mode of nonmotorized recreational trail use, such as pedestrian only or equestrian only; projects serving various pedestrian uses (eg, walking, hiking, wheelchair use, running, nature interpretation, etc.) constitute a single use; human powered snow uses (skiing, snowshoeing, etc. constitute a single use.
- 2. <u>Nonmotorized diverse use</u>: projects that benefit more than one mode of nonmotorized recreational trail use such as walking, biking, and skating or pedestrian use in summer and sking in the winter.

#### Motorized (30%)

- 1. <u>Motorized project for a single use</u>: projects that benefit only one mode of motorized recreational use, such as snowmobile trail grooming. The project may also benefit some non-motorized uses, but the primary intent must be for the benefit of motorized use.
- 2. <u>Motorized diverse use</u>: projects that benefit more than one mode of motorized recreational trail use such motorcycle and ATV, ATV use in the summer and snowmobile use in the winter; projects that also benefit some nonmotorized uses as long as the primary intent is for the benefit of motorized use.

<sup>&</sup>lt;sup>3</sup> Construction of new trails crossing federal lands only where permissible under other law, necessary and required by a statewide comprehensive outdoor recreation plan, approved by the department and the administering federal agency and consistent with applicable federal land management plans and policies.

## Diversified (40%)

- 1. Nonmotorized diverse use (see above under "Nonmotorized")
- 2. Motorized diverse use (see above under "motorized")
- 3. <u>Diverse use including both motorized and nonmotorized uses.</u> A project where the primary intent is for the benefit of **both** nonmotorized and motorized (eg, the primary beneficiary is not motorized); also includes when the nonmotorized and motorized uses are separated by season (equestrian use in the summer and snowmobile use in the winter). Other examples a common trailhead project serving separate ATV and bicycle trails; purchasing a machine to groom both snowmobile and cross-country ski trails.

## RECREATIONAL TRAILS ACT Project Rating Questions

**Motorized** Diversified Project will qualify as: Non-motorized Select all applicable answers per question. Maximum point value for each section is given at the end of each main question. Some sections may be left unanswered thereby leaving zero values. A. PLANNING CONSIDERATIONS 1. Is the project supported by or included in a: Maximum pts. (4) The project is specifically referenced as a project to be implemented in the Local, Regional, or Statewide Recreation Plan a) Local Recreation Plan (1) Pts. b) Regional Recreation Plan (2) Pts. c) Statewide Recreation Plan (SCORP) (1) Pts. B. PROJECT CONSIDERATIONS 1. Is the trail sited on suitable soils and grades, designed to prevent erosion and suitably mitigated in problem areas? (1) Pts. The trail must be laid out in a manner which will result in the least amount of erosion problems by following topographical contours, and placing the trail on stable soils. The trail must be designed to eliminate soil erosion problems and when necessary catch soil erosion run-off through the trail design. 2. Does the project involve the acquisition, development or maintenance of a trail on an abandoned rail corridor? (2) Pts. The trail is located on an abandoned railroad corridor 3. Does the sponsor provide or support a trail patrol associated with the proposed trail? (1)Pts. The sponsor either (1) provides a voluntary courtesy trail patrol or a paid trail law enforcement patrol or (2) supports a voluntary courtesy trail patrol or paid law enforcement patrol through a written agreement. L FOR THE FOLLOWING SECTIONS, ANSWER QUESTIONS ONLY IN THE SECTION(S) WHICH DESCRIBES YOUR PROJECT (Motorized, Non-motorized, Multiple/Compatible) C. MOTORIZED PROJECTS 1 Is the type of trail project: Choose one only, Maximum pts. (8) Pts. The trail is placed in a category listed below. Only one category can be chosen. a) Rehabilitation (8) b) Maintenance (7) c) Development (4) d) Acquisition (1) 2. Can the Sponsor demonstrate the ability to carry out a trail project? (1) Pts. The Sponsor must describe in the narrative how and with what type of funds the project will be implemented. If the sponsor has not constructed or maintained a trail, describe any organizational

efforts that would indicate the group's ability to successfully carry out a trail project.

3.	Will the project promote safe trail use? Maximum pts. (6)	
	a) Proposed trail does not use any roadway or road right-of-way. (3)  The trail is located completely off road and does not encroach on any road right-of-way. An example would be a trail located completely in a county forest that does not use any roads as part of the trail.	Pts.
	b) Proposed trail does not contain any at-grade roadway bridge crossings. (2) The trail will not cross a roadway bridge(s) that require the operator to use any part of the road or road shoulder to access the bridge deck.	Pts.
	c) Proposed trail does not contain any at-grade roadway crossings. (1) The trail will not cross a roadway.	Pts.
4.	Does the project contain donations or volunteer labor? Maximum pts. (3)	
	a) The project involves a friends group or a group of volunteers sponsoring and supporting the project. (2) Discuss in the project narrative how civic groups, citizen volunteers, snowmobile clubs, etc. will be involved in the trail project.	Pts.
	<ul> <li>b) A minimum of 25% of the total project cost is provided through donations or volunteer labor. (1)</li> <li>A minimum of 1/4 of the Sponsor's match against grant money must come from any single or combination of donations of materials, services, or volunteer labor.</li> </ul>	Pts.
5.	Does the trail provide for more than one motorized activity? Maximum pts. (4)	
	a) Trail provides for more than one motorized use at the same time. (2) The trail must accommodate two different types of motorized activities at the same time. An example would be a trail that allows ATV and four wheel drive vehicles on the trail at the same time.	Pts.
	b) Trail provides for more than one motorized use during different seasons. (2) The trail shares uses depending on the season. An example would be motorcycle use in the spring, summer, and fall and snowmobile use in the winter.	Pts.
6.	<b>Does the trail provide year around use?</b> (2) Trail provides for motorized use for both winter and summer.	Pts.
7.	Does the trail link with other trails to form a trail or lead to another trail system? Maximum pts. (3)	
	a) Trail links with other trails or leads to another trail system. (3) <i>The trail on which the project is located is connected to other trails and is not self contained.</i>	Pts.
	b) Trail continues the development of a trail that does not connect to other trails. (2) <i>The trail is self-contained or a closed trail system.</i>	Pts.
8.	Is the trail project located on land where the control of the trail corridor is long term? Maximum pts. $(3)$	
	a) Trail is located on public land or private land with a minimum 20 year use period. (3) <i>Trails on private land must be protected with a 20 year easement.</i>	Pts.
	<ul> <li>b) Trail corridor is on private land with a use period at least 3 years but less than 20 years.</li> <li>(2)</li> <li>Trails on private land must be protected with an easement that is at least 3 years but less than 20 years.</li> </ul>	Pts.
	rans on private tana musi ve protectea with an easement that is at least 5 years vii less than 20 years.	

D. 1	NON-MOTORIZED PROJECTS	
1	. Is the type of trail project:	
	Choose one only, Maximum pts. (8)	
	The trail is placed in a category listed below. Only one category can be chosen.	
	a) Rehabilitation (8)	Pts.
	b) Maintenance (7)	Pts.
	c) Development (4)	Pts.
	d) Acquisition (1)	Pts.
2	. Can the Sponsor demonstrate the ability to carry out a trail project? (1) The Sponsor must describe in the narrative how and with what type of funds the project will be implemented. If the sponsor has not constructed or maintained a trail, describe any organizational efforts that would indicate the group's ability to successfully carry out a trail project.	Pts.
3	. Will the project promote safe trail use? Maximum pts. (6)	
	a) Proposed trail does not contain any roadway or road right-of-way. (3)	Pts.
	The trail is located completely off road and does not encroach on any road right-of-way. An example would be a trail located completely in a county forest that does not use any roads as part of the trail.	
	b) Proposed trail does not contain any at-grade roadway bridge crossings (2)	Pts.
	The trail will not cross a roadway bridge(s) that require the trail user to use any part of the road or road shoulder to access the bridge deck.	163.
	c) Proposed trail does not contain any at-grade roadway crossings (1)  The trail will not cross a roadway.	Pts.
4	<ul> <li>a) The project involves a friends group or a group of volunteers sponsoring and supporting the project. (2) Discuss in the project narrative how civic groups, citizen volunteers, snowmobile clubs, etc. will be involved in the trail project.</li> </ul>	Pts.
	b) A minimum of 25% of the total project cost is provided through donations or volunteer labor. (1)	Pts.
	A minimum of 1/4 of the Sponsor's match against grant money must come from any single or combination of donations of materials, services, or volunteer labor.	1 ts.
5.	. Is the trail project located close to high population areas? (1)	Pts.
	Project serves a County population estimated to be over 50,000.	1 ts.
	MULTIPLE/COMPATIBLE USE PROJECTS  . Is the type of trail project: Choose one only, Maximum pts. (4)  The trail project is placed in a category listed below. Only one category can be chosen.	
	a) Rehabilitation (4)	Pts.
	b) Maintenance (3)	Pts.
	c) Development (2)	Pts.
	d) Acquisition (1)	Pts.

2.	. Does the project contain donations or volunteer labor? Maximum pts. (3)	
	a) The project involves a friends group or a group of volunteers sponsoring and supporting the project. (2)  Discuss in the project narrative how civic groups, citizen volunteers, snowmobile clubs, etc. will be involved in the trail project.	Pts
	b) A minimum of 25% of the total project cost is provided through donations of volunteer labor. (1)  A minimum of 1/4 of the Sponsor's match against grant money must come from any single or combination of donations of materials, services, or volunteer labor.	r Pts
3.	. Will the project promote safe trail use? Maximum pts. (6)	
	a) Proposed trail does not use any roadway or road right-of-way. (3)  The trail is located completely off road and does not encroach on any road right-of-way. An example wou be a trail located completely in a county forest that does not use any roads as part of the trail.	Pts
	b) Proposed trail does not contain any at-grade roadway bridge crossings. (2)	Pts
	The trail will not cross a roadway bridge(s) that require the trail user to use any part of the road or road shoulder to access the bridge deck.	1ts
	c) Proposed trail does not contain any at-grade roadway crossings. (1) <i>The trail will not cross a roadway.</i>	Pts
4.	. Does the trail provide for the greatest number of compatible trail uses? (3)  Trail allows four or more compatible uses.	Pts
5.	. Does the trail provide for the greatest number of outdoor uses in addition to trail use Choose one. Maximum pts (3)	??
	a) Trail provides access to four or more outdoor recreation uses. (3)  The trail project is located on a trail that gives access to four more outdoor recreation activities.  An example would be a trail that has one spur to a local park with baseball and soccer fields, and another spur to a campground, and the trail has a fishing platform located along a stretch of river to which the trail runs parallel	Pts
	b) Trail provides access to three outdoor recreation uses. (2)  The trail project is located on a trail that gives access to three outdoor recreation activities. An example would be a trail that has one spur to a local park with baseball and soccer fields, and another spur to a campground.	Pts
	c) Trail provides access to two outdoor recreation uses. (1)  The trail project is located on a trail that gives access to two outdoor recreation activities. An example would be a trail that has one spur to a local park with baseball and soccer fields.	Pts
6.	. Does the trail project resolve conflict between historically conflicting trail uses? Maximum pts. (5)	
	<ul> <li>a) Trail will separate conflicting uses by creating separate trails within the same corridor.</li> <li>(3)</li> <li>The trail project will create separate and distinct trails within an existing trail corridor. An example would be the creation of a trail for horses and a separate trail to accommodate all-terrain vehicles</li> </ul>	Pts
	b) Trail will resolve conflicting use by developing existing trail into use by time of day or days of week between groups. (2)  The trail project will involve separating trail uses by scheduling and posting days and hours when individual trail uses are and are not allowed.	Pts

7. Does the trail project provide for innovative recreational trail corridor sharing to			
	accommodate motorized and non-motorized trail use? (1)		Pts.
	The trail project will provide a first of a kind trail design that solves trail use conflicts, safety issues,		
	trail access, or problems with sharing of a trail with both motorized and non-motorized users.		
8.	Is the trail project located close to high population areas? (1)		Pts.
	Project serves a County population estimated to be over 50,000.		

**NRTA Project Scoring Summary** 

	Motorized Projects	Non-Motorized Projects	Multiple/ Compatible Projects
Motorized - Sections A, B, C (Max 38 points)			
Non-motorized -Sections A, B, D (Max 27 points)			
Multiple/ Compatible – Sections A, B, E (Max 34 points)			
Total			

# ACQUISITION & DEVELOPMENT OF LOCAL PARKS LAND & WATER CONSERVATION FUND PROGRAM

**Project Rating Questions** 

Note: Unless otherwise indicated, questions apply to both acquisition and development projects.

## PLANNING CONSIDERATIONS

1.	Is the project: (For nonprofit applicants, answer based on local government plans where project is located.)  a. specifically referenced in a locally adopted comprehensive outdoor recreation or land use plan? Yes – 1 pt	Pts.
	b. a recommendation contained in a regional plan of another unit of government?	
	Yes — 1 pt Project must implement a recommendation from a regional plan from another unit of government, such as a Regional Planning Commission Plan, an Integrated Resource Management Plan, or the department's Land Legacy Plan. Regional Planning Commission Plans count if the plan is other than the one that established eligibility	Pts.
2.	Will the project acquire new park and recreational lands? (Acquisition project Only) Yes –3 pts	Pts.
	Project Sponsor must be acquiring land for the community's first park, or for a park in an area in a community that isn't served by a park. An area is determined by the service area standards set in the local comprehensive outdoor recreation plan.	
3.	Intergovernmental Cooperation and Planning - Is the project being implemented by two distinct governmental agencies?  Yes - 2 pts	Pts.
	At least two different governmental agencies must be involved in a consolidation effort that predicts a financial savings or a user end benefit over what would have been provided had not the project been consolidated. Examples would be a local governmental unit taking over the development and management of a state operated facility and a comparison of cost savings because of that effort; or, two local units of government working together to provide one facility that both can use instead of each implementing similar facilities.	
PR	OJECT CONSIDERATIONS	
4.	Will the project acquire a linear corridor parkway, trail, or environmental corridor segment linking existing parks or state and multi-county trails to one another or to a city center, or other recreational site? (Acquisition Only) Yes - 1 pt	
	The project must acquire land that is part of a corridor of land planned to provide a linkage between trails or other recreational sites, or recreational sites to a business or residential center.	Pts.
5.	Will the project provide for acquisition of land contiguous to existing recreation sites?  (Acquisition Only) Yes – 2 pts	Pts.
6.	Will the project provide for habitat protection or restoration of habitat for fish and	
	wildlife? >If Acquisition - 2 pts >If Restoration - 1 pt	
	Project must include identified habitat protection or restoration goals and have scientific basis. Examples include acquisition of wetlands significant enough in relation to total project to impact habitat; acquisition of	
	shoreline; vegetation restoration activities.	Pts.

7.	Will the project improve recreation on natural waterbodies? Yes $-1$ pt <i>The waterbody must be navigable.</i>	Pts.
8.	Does the project acquire land that provides water based activities, defined as swimming, shore or ice-fishing, ice skating, or non-motorized boat access? (Acquisition Only) Yes – 2 pts	
9.	Does the project provide or support <u>multiple use</u> , nature-based outdoor recreational activities that are feasible for the site? Yes – 1 pt	Pts. Pts.
10.	Does the project provide or support $\underline{\text{multi-seasonal}}$ , nature-based outdoor recreational activities that are feasible for the site? Yes $-1$ pt	Pts.
11.	Has the project been substantially initiated by the sponsor without grants? (Development only) Examples would be where land has been acquired without grant assistance and/or a facility has been completed except for lighting or a support building. Substantial initiation of the project must be discussed in the narrative to receive this point.	
	a. The Sponsor has acquired the land for the project without grants. Yes $-2$ pts $\mathbf{OR}$	
	<ul> <li>b. The Sponsor has completed development of some basic eligible facilities.</li> <li>Yes – 1 pt</li> </ul>	Pts.
12.	Does the project involve the use of materials or products utilizing recycled products? (Development only) Yes $-1$ pt Recycled products or materials used must be identified in the project narrative to obtain this point.	Pts.
AI	OMINISTRATIVE CONSIDERATIONS	
13.	Was a complete application submitted by the deadline? - Mailed applications must be postmarked or received on or before May 1. Yes $-1$ pts A complete application consists of all documentation required in the application form checklist for the appropriate project type (located in the forms section of this booklet). All required items must be filled out in their entirety.	Pts.
14.	A local service or business organization, other unit of government, or nonprofit conservation organization is contributing financial support:	
	> greater than 25% of sponsor share of project costs - 1 pt > greater than 50% of sponsor share of project costs - 2 pts The contribution may consist of cash or donations of land, labor, services, materials, or equipment rental. The contribution must be documented in the application.	Pts.
15.	Previous Grants	
	a. Has the sponsor completed all previously funded projects? Yes-1 pt All Stewardship Local Assistance and Land & Water Conservation funded grant projects are complete.  Previous development project sponsors get the point if they have not had one full construction year since grant award. New sponsor shall receive this credit for this question.	Pts.
	b. The sponsor has never received a Local Assistance or LWCF grant in the past. Yes-2 pts	
	OR	
	c. The sponsor has not received a Local Assistance or LWCF grant in the last 5 years.  Yes- 1 pt	Pts

<b>16.</b>	Will the project enhance tourism?	
	a. The project is of region wide or statewide significance in terms of travel.	
	Yes - 2 pts	
	The project will be used to attract large attendance, such as nature centers or other nature-based outdoor recreation focused facilities of statewide significance. Regional significance could be trails on the state trail system or trails that connect to state trails, or trails that cover more than one county, or river	
	corridors that connect to state or regional parks. Documentation must be provided in application.	
	OR	
	b. The project will attract some visitors from outside the community. Yes-1 pt	Pts.
		Pts.
17.	Will the project correct a documented health or safety problem at a public facility	
	open for public use? Yes-1 pt	
	Only documented problems can be considered. For example: State or local inspections of sanitary facilities or	
	documented reports of conflicts between bikers and horseback riders.	Pts.
18.	Are the appraisals complete and submitted to the department? (Acquisition Only)	Dta
	Yes-1 pt	Pts.
19.	Does the sponsor have an accepted option or offer to purchase agreement?	
	(Acquisition Only) Yes- 2 pts	
	An option or letter to purchase has been signed with the landowner(s)	Pts.
20.	Will it be implemented immediately and can it be completed in two construction	
40.	seasons or less? (Development only) Yes-1 pt.	
	To receive this point, sponsor must provide that funds have been budgeted, and provide copies of a site plan	
	and construction plans for the project.	Pts.
- TOT	E DDE AVEDO	
	E BREAKERS  here tier accounts a further exaltention of the following criteria will be used to break ties. One	
	hen ties occur, a further evaluation of the following criteria will be used to break ties. One- th $(.1)$ of a point will be awarded for each "yes" scored criteria.	
1.	A comprehensive land use plan compliant with s. 66.1001 (Smart Growth) has been	
	adopted by ordinance1 pt.	
	A copy of the adoption resolution must be submitted to the department.	Pts.
2	Does the energy ing government have a work land dedication or impact for	
4.	Does the sponsoring government have a park land dedication or impact fee ordinance? .1 pt.	
	The ordinance is used to recover costs for the acquisition and/or development of parks and open space from	
	developers when land is either platted or developed; copy of resolution of adoption should be included with application. Counties will receive this point	Pts.
	application. Counties will receive this point	1 ts.
3.	Will the project serve a population of 5,000 or more? .1 pt.	
	Determined by current census.	Pts.
4	Annual Alian Can de la desta de la constituta de la desta la 2001 de la constituta de la co	
4.	<b>Are matching funds budgeted or available immediately?</b> .1 pt.  The project can be started with matching funds available immediately upon approval of a grant.	Pts.
		1 ts.
5.	Will the project result in a first-of-a-kind facility for the project sponsor or service	
	area? .1 pt.	
	Facility can be judged on a service area basis as defined in the outdoor recreation plan	Pts.
6.	Will the project provide or support a multipurpose, regional or statewide recreational	
٠.	trail or trail system? .1 pt.	Pts.

ACTIVE PROJECT ADJUSTMENT  For each active project a Sponsor has under the Stewardship Local Assistance, Land & Water Conservation Fund, and Recreation Trails Act grant programs, points will be deducted from the total project application score as follows:  One active project - deduct one point;	7.	Will the project provide for major improvements in disabled accessibility to a park or recreation area having limited or no accessibility? .1 pt.  Examples would include items such as sanitary facilities, shelters, or parking lots.		Pts.
For each active project a Sponsor has under the Stewardship Local Assistance, Land & Water Conservation Fund, and Recreation Trails Act grant programs, points will be deducted from the total project application score as follows:  **One active project - deduct one point;	8.	recreation facilities that are in danger of being lost for public use, including updating		Pts.
Conservation Fund, and Recreation Trails Act grant programs, points will be deducted from the total project application score as follows:  **One active project - deduct one point;	<u>A</u> (	CTIVE PROJECT ADJUSTMENT		
Two active projects - deduct three points; Three or more active projects – deduct five points  NOTE: An "active project" is defined as a project where the scope has not been completed.  Development projects are allowed one full construction season from the grant award start date before being defined as "active"; acquisition projects are considered "active" if the grant award is prior to July 1 of last grant cycle.  ADMINISTRATIVE POINTS  Each region has a total of 0-5 administrative points and may assign these points to selected applications. These points are generally awarded on the Region's overall assessment of the local application and how it meets the program's priorities. Additional considerations could include local resources, absence of proposed type of facility in the community and importance of this facility to the surrounding region.	Co	onservation Fund, and Recreation Trails Act grant programs, points will be deducted from		
Development projects are allowed one full construction season from the grant award start date before being defined as "active"; acquisition projects are considered "active" if the grant award is prior to July 1 of last grant cycle.  ADMINISTRATIVE POINTS  Each region has a total of 0-5 administrative points and may assign these points to selected applications. These points are generally awarded on the Region's overall assessment of the local application and how it meets the program's priorities. Additional considerations could include local resources, absence of proposed type of facility in the community and importance of this facility to the surrounding region.		Two active projects - deduct three points; Projects		
Each region has a total of 0-5 administrative points and may assign these points to selected applications. These points are generally awarded on the Region's overall assessment of the local application and how it meets the program's priorities. Additional considerations could include local resources, absence of proposed type of facility in the community and importance of this facility to the surrounding region.	De be	velopment projects are allowed one full construction season from the grant award start date fore being defined as "active"; acquisition projects are considered "active" if the grant award is	Deduct:	Pts.
applications. These points are generally awarded on the Region's overall assessment of the local application and how it meets the program's priorities. Additional considerations could include local resources, absence of proposed type of facility in the community and importance of this facility to the surrounding region.	<u>A</u> ]	OMINISTRATIVE POINTS		
PROJECT GRAND TOTAL PT	ap ap loc	plications. These points are generally awarded on the Region's overall assessment of the local plication and how it meets the program's priorities. Additional considerations could include cal resources, absence of proposed type of facility in the community and importance of this		Pts
		PROJECT GRAND TOTAL		PTS

# **URBAN RIVERS Project Rating Questions**

Note: Unless otherwise indicated, questions apply to both acquisition and development projects.

#### A. GENERAL PROGRAM CONSIDERATIONS

The project is on the NHI or restores or preserves an area with significant historical or
cultural value. <b>Yes - 2 pts.</b> The project is listed on the Natural Heritage Inventory (NHI) or is of local historical or cultural significance. NHI determination must be completed by the DNR
Development Threat. Will the project provide for acquisition of lands where it can

1. Natural Heritage Inventory (NHI) or a Historical or Cultural Site:

# 2. Development Threat. Will the project provide for acquisition of lands where it can be documented that the lands are threatened by development? (Acquisition only.)

- a. The property can be divided under the current land use plan. Yes 1 Pt
  b. The property is listed on the open market, an offer has been made by a developer, or
- the sponsor has purchased the property having received a letter of retroactivity from the region CSS.

  Yes 2 Pt.

## 3. Supports other plans

a. The project is in another plan, other than the Local Comprehensive Outdoor Plan that establishes eligibility, including water quality management plans. **Yes-1 pt**The project must be included in a recreation, natural resource, environmental, or land use plan of another local unit of government, state agency or non-profit conservation organization. A copy of the plan must be provided.

OR

# \_\_\_\_\_Pts.

Pts

Pts

b. The project will implement recommendations of a riverway plan. Yes-2 pts

The project is in a river corridor plan where the Sponsor is the primary contributor and should include integrated resource management methods which call for outdoor recreation, water quality, habitat restoration and preservation, open space planning, economic development, municipal master planning etc.

# Pts

### **4. Continues land acquisitions** (Acquisition only.)

a. The project is in a river plan that has had two or more previous acquisitions.
 Yes-1 pt

#### OR

The project is in a river plan that has had two or more previous acquisitions and the river plan is adjacent to or complements another permanently protected area.
 Yes-2 pts.

#### Pts

**5.** Rail corridors (Acquisition only.)

Will the project provide for acquisition of an abandoned rail corridor for trail use?  $Yes-1\ pt$ 

# Pts.

#### 6. Natural resource values

 a. The project will improve water quality by acquiring existing erosion problem area(s) or converting hard surfaced lands to green space. The project will be left in a natural state. Yes-1 pt.

The project will stabilize eroding lands or convert hard surfaced lands to green space. Property along a waterbody identified as a "Special Natural Resources Interest" (under Chapter NR 1, Wis. Admin Code) would qualify for this point.

	b. Will the project provide for acquisition or restoration of wetlands defined in the Wisconsin Wetland Inventory (or another approved wetlands delineation or invor a documented other key habitat area that will be left in a natural state. Yes-The project acquires land as defined in the Wisconsin Wetland Priority Plan, restores wetland he protects habitat identified as The project must acquire or restore habitat documented to be critic protecting environmental quality. Acquisitions adjacent to Outstanding and Exceptional Resource would also qualify for this point. This project must be left in a natural state.	entory) <b>2 pts.</b> abitat, or  al to
7.	'. Dam Removal	
•	Project restores wetlands, river or stream corridors, or habitat following a dam rem Yes – 2 pts	oval.
8.	•	
	a. The project expands outdoor recreation near an urban center. <b>Yes-1 pt</b> The project provides for an expansion of outdoor recreation that is within easy walking distance or less) from urban centers. Urban centers would include the traditional business retail centers residential areas contiguous to the business retail center	
	OR	
	b. The project will serve the documented needs of special populations in urban areas. <b>Yes-2 pts.</b>	
	The project will be used to fulfill identified outdoor recreational needs of special populations (eld disabled, low income or minority groups). The sponsor must be able to identify the special population the project narrative and be able to support with evidence any statement to the above to be eligible this point.	lation in
9. :	Does the project provide or support substantial <u>multiple use</u> nature-based outdoor recreational activities that are feasible for the site? <b>Yes – 1 pt.</b> Substantial multiple use activities means more than one activity - e.g., trails and picnical fishing and swimming	king, Pts
10.	0. Supports multiple-seasonal use	
	Does the project provide or support substantial $\underline{\text{multi-seasonal}}$ nature-based outdorecreational activities that are feasible for the site? $\mathbf{Yes-1}$ pt. Substantial multiple seasonal activities means more than one activity, more than one season - e.g., ice fishing and swimming, cross country skiing and hiking	
11	1. Public Access To River	<del></del>
	a. The project will improve an existing public access <b>Yes-1 pt</b> The project will expand and/or improve an existing river access; a project bought for a nesting nature preserve, etc., that would exclude the public would not be eligible for this point.	area, Pts
	OR	
	b. The project provides access to the river where none is available now.  Yes-2 pts (Acquisition only.)	
	The project will provide new access for pedestrian riverfront users where no public access in the immediate area is now available. A project bought for a nesting area, nature preserve, etc., the excludes the public because of single use activities would not be eligible for this point.	
12	2. County population where project is located	
- <b>-</b>	For these questions see the Wisconsin Population Centers chart in the Appendix.  a. Is the project located in a county that has a city with a Jan. 1, 2005 population of 50,000 or more (population chart in appendix)? Yes – 1 pt	of Pts

	b. Is the project located in a county with a Jan. 1, 2005 population of: 200,000-500,000 1 pt Over 500,000 2 pts	Pts.
	c. Is the project located in a county where the five (5) year population growth rate exceeds 4.05 percent (5 yr. State growth rate 2000-2005) and the total population as of Jan. 1, 2005 exceeds 50,000 (population chart in appendix)? Yes-1 pt	Pts
(	d. Is the project located within 50 miles of a recognized metropolitan area?  (metro chart in appendix) Yes – 1 pt	Pts
13.	Community financial support	
	a. A local service or business organization, other unit of government, or nonprofit conservation organization is contributing greater than 25% of the sponsor's cost share of total project costs. <b>Yes-1 pt</b> The contribution may consist of cash or donations of land, labor, services, materials, or equipment rental. The contribution must be documented in the application.  OR	
	b. A local service or business organization, other unit of government, or nonprofit conservation organization is contributing greater than 50% of the sponsor's cost share of total project costs. <b>Yes-2 pts</b> The contribution may consist of cash or donations of land, labor, services, materials, or equipment rental. The contribution must be documented in the application.	Pts
14.	Two or more units of government  a. The planning area has 2 or more local units of government cooperating. Yes-1 pt  Two separate local units of government – county, city, town, village, or tribe - are cooperating and implementing a river corridor plan	
	OR	
	b. County-wide or two or more counties cooperating. <b>Yes-2 pts</b> Includes all communities located on the river within the county. Local units of government - county, city, town, village, or tribe – are cooperating and implementing a river corridor plan.	Pts
15.	Potential for increasing tourism	
	a. Will the project attract some visitors from outside the community? <b>Yes-1 pt OR</b>	
	b. Will the project be of region wide or statewide significance in terms of travel? Yes  - 2 pts  The project is on a riverfront that will be used to attract large attendance, such as nature centers or other nature-based outdoor recreation focused facilities of statewide significance. Regional significance could be trails on the state trail system or trails that connect to state trails, or trails that cover more than one county, boat launching site that handle high volume launching, river corridors that connect to state or regional parks.	Pts
16.	Potential benefits to the overall economy of the municipality	
	a. The project is identified as necessary in a river plan to create partnerships that will	
	generate private sector outdoor recreation support industries.	
	Yes-1 pt The project will create partnerships that will expand outdoor recreation opportunities that will generate additional income to private sector businesses. An example would be additional revenue generated by a bicycle shop renting bicycles to people to use on a river trail system. Specific documentation must be included to be eligible for this point	
	OR	Pts

	directly take advantage of the river greenway being created by the project. Yes-2 pts  The project will implement a portion of an economic redevelopment or master plan that calls for businesses to renovate or improve existing buildings in a urban commercial region. Businesses will design their buildings to take advantage of the river greenway that is existing and/or created by the implementation of the project.	Pts
17.	Aesthetic Value (Acquisition only)  a. The project will acquire and protect existing green space area(s). Yes-1 pt  The project will add additional existing "undisturbed by development" land on the river within an area  where the majority of the surrounding land has been developed  OR	
	b. The project will acquire lands that are presently developed and will include substantial renovation, restoration, or revitalization of a blighted riverfront area.  Yes- 2 pts  The project will restore under-utilized land along the river for useful outdoor recreation purposes. An example would be: purchasing a partially used or unused building, or a parking lot on the river and converting the land into passive or active green space and renovated support facilities.	Pts
18.	Brownfields Site	
	<ul> <li>a. The sponsor has signed an agreement with the department to do necessary investigation and remediation work on this brownfields site. Yes-1 pt         The sponsor must submit a copy of the agreement with the application.         </li> <li>OR</li> </ul>	
	b. The Project is on lands in process of brownfield remediation or remediation has been completed. <b>Yes – 2 pts</b> The sponsor must have a remediation plan and schedule approved by the DNR. Documentation of both must be submitted with the application. If remediation completed a copy of the close out letter must be submitted.	Pts
19.	Administrative Considerations	
	a. Has the sponsor completed all previously funded Stewardship Local Assistance and Land & Water Conservation Program (LWCF) projects? <b>Yes-1 pt</b> All funded projects are complete. A new sponsor shall receive the credit for this question.	Pts
	b1. The sponsor has never received a Local Assistance or LWCF grant in the past. Yes-3 pts	
	OR b2. The sponsor has not received a Local Assistance or LWCF grant in the last 5 years.  Yes-1 pt	Pts
B.	TIE BREAKERS	
	<ul> <li>a. A comprehensive land use plan compliant with s. 66.1001 (Smart Growth) has been adopted by ordinance. Yes - 1 pt</li> </ul>	
	A copy of the adoption resolution must be submitted to the department.	Pts
	b. The project appraisals are completed and submitted to the department. Yes - 1 pt	Pts
	c. The sponsor has an accepted option or offer to purchase agreement. Yes - 3 pts	Pts

For each active project a Sponsor has under the Stewardship Local Assistance, Land & Water Conservation Fund, or Recreational Trails Act grant programs, points will be deducted as follows:		
One active project - deduct one point. No. of Active Projects:  Two active projects - deduct three points.  Three or more active projects - deduct five points.		Pts
NOTE: An "active project" is defined as a project where the scope has not been completed. Development projects are allowed one full construction season from the grant award start date before being defined as "active"; acquisition projects are considered "active" if the grant award is prior to July 1 of last grant cycle.		
PROJECT GRAND TOTAL		PTS

## **URBAN GREENSPACE Project Rating Questions**

### A. PLANNING CONSIDERATIONS

1.	NATURAL HERITAGE INVENTORY – Will the project preserve land that has been identified as a preservation priority by the Natural Heritage Inventory? Yes – 1 pt Only projects that acquire sites listed in the Natural Heritage Inventory qualify. The Natural Heritage	
	Inventory is prepared and maintained by the DNR's Bureau of Endangered Resources  ———————————————————————————————————	Pts.
2.	RAIL CORRIDORS - Will the project provide for acquisition of an abandoned rail corridor for trail use? Yes – 2 pts	Pts.
3.	AQUATIC HABITAT - Will the project acquire land for aquatic habitat protection for fish and wildlife? Yes – 2 pts  Management plan must address the protection of aquatic habitat for fish or wildlife.	Pts.
4.	NEW PARK AND RECREATION LANDS - Will the project acquire new park and recreational lands? Yes – 1 pt Project Sponsor must be acquiring land for the community's first park, or for a park in an area in a community	
	that isn't served by a park. An area is determined by the service area standards set in the local comprehensive outdoor recreation plan. Project must acquire land for non-intensive use in communities	Pts.
5.	PARK DEDICATION ORDINANCE - Does the sponsoring government have a parkland dedication or impact fee ordinance? Yes – 1 pt  The ordinance is used to recover costs for the acquisition and/or development of parks and open space from	
	developers when land is either platted or developed; copy of resolution of adoption should be included with application. Counties will receive this point.	Pts.
6.	LINKING CORRIDORS - Will the project acquire a linear corridor, parkway, trail, or environmental corridor segment linking existing parks or state and multi-county trails to one another or to a city center, or other recreational site?  The project must acquire land that is part of a corridor of land planned to provide a linkage between trails or	
	other recreational sites, or recreational sites to a business or residential center.  a. Project acquires a linking segment between trails and/or existing recreation sites - 2 pts.  OR	
	b. Project will provide a spur to services or support facilities - 1 pt.	Pts.
7.	WATER-BASED RECREATION - Will the project allow for improvement of recreation on natural waterbodies in urban areas?  The natural waterbody must be navigable.  a. The project provides recreation on a waterbody where none is available now.  Yes - 2 pts  OR	
	b. The project will improve an existing recreation site. Yes-1 pt	—— Pts.
8.	VEGETATION & WILDLIFE MANAGEMENT - Does the management plan for the property call for managing vegetation and wildlife on recreational lands to provide diversity of native or other appropriate site specific species, including protecting	_
	sensitive wildlife habitat and preserving wildlife communities? Yes – 1 pt	Pts.
9.	WETLANDS ACQUISITION - Will the project provide for acquisition of wetlands defined in the Wisconsin Wetland Inventory or another approved wetlands delineation or inventory and preserved through the property management plan?	
	Yes $-1$ pt Other approved wetlands delineations or inventories must be approved/accepted by the project sponsor and the wetlands area must be preserved through the property management plan.	Pts.

### B. PROJECT CONSIDERATIONS

1.	DEVELOPMENT THREAT - Will the project provide for acquisition of lands where it can be documented that the lands are threatened by development?	
	a. The property can be divided under the current land use plan. – 1 Pt	Pts.
	b. Property is listed on the open market or an offer has been made by a developer 2 Pt.	Pts.
2.	INTERPRETIVE FACILITIES - Will interpretive facilities be provided where they are appropriate? Yes $-1\ pt$	
	Interpretive means to enhance the public use of the site. This could include interpretive signs. An example would be a project which preserves an unusual geological feature which could be interpreted for general public use	Pts.
3.	LINEAR CORRIDORS - Does the land initiate or add to a linear corridor?  Yes - 1 pt	
4.	The Sponsor must provide a master plan showing the corridor boundaries and an acquisition target list  WATER FRONTAGE – Does the land provide water frontage? Yes – 1 pt	Pts.
т.	The project acquires frontage on streams, rivers or contain water features such as wildlife ponds or spring ponds. Only permanent, natural open surface water features qualify.	Pts.
5.	WETLANDS RESTORATION - Does the project restore wetlands? Yes - 1 pt	
	The project's management plan provides for the restoration of a wetland. Wetlands are defined as classified by the Wisconsin Wetlands Inventory or another approved wetlands delineation or inventory approved of by the sponsor. Wetlands include aquatic bed plants, sphagnum moss, marsh and wetland meadow, wet shrubs, wet forests, shallow open water, and non-vegetated wet soil	Pts.
6.	COUNTY POPULATION WHERE PROJECT IS LOCATED	
	a. Is the project located in a county that has a city with a Jan. 1, 2005 population of	
	50,000 or more? (Population chart in the Appendix) Yes – 1 pt	Pts
	b. Is the project located in a county with a Jan. 1, 2005 population of (See Wisconsin Population Centers chart in appendix)	
	200,000 – 500,000 1 pt	
	Over 500,000 2 pts	Pts
	c. Is the project located in a county where the five (5) year population growth rate	
	exceeds 4.05 percent (state 5 year rate 2000-2005) and the total population Jan. 1. 2005 exceeds 50,000? (population chart in appendix) Yes – 1 pt.	Pts.
	d. Is the project located within 50 miles of a recognized metropolitan area? (metro area chart in appendix) Yes – 1 pt	D.
	<u> </u>	Pts.
7.	REGIONAL OR STATEWIDE SIGNIFICANCE - Is the land of regional or statewide	
	<b>significance?</b> Yes $-1$ pt A project that goes beyond serving the needs of the local sponsors population <u>and</u> is identified in a statewide	
	or regional plan. A copy of the plan must be submitted to the department.	Pts.
8.	PROJECT CONTINUATION - Does the project continue an eligible acquisition	
	<b>project previously started?</b> Yes $-1$ pt This project continues to acquire property in an area previously established within an acquisition boundary	
	This project continues to acquire property in an area previously established within an acquisition boundary or acreage goal	Pts.

the project implement master plans of two or more units of government? Yes = 1 pt This project results in interporumental cogenicies or their agents including Regional Planning Commissions, Special Planning Regions, or County Planning agencies.  10. BROWNFIELDS SITE  a. The sponsor has signed an agreement with the department to do necessary investigation and remediation work on this brownfields site. Yes-1 pt The sponsor has how submitted a copy of the agreement with the application.  OR  b. Project is on lands in process of brownfield remediation or remediation has been completed. Yes = 2 The sponsor must have submitted a copy of the agreement with the application.  OR  b. Project is on lands in process of brownfield remediation or remediation has been completed. Yes = 2 The sponsor must have a remediation plan and schedule appread by the close out letter must be submitted.  11. APPRAISAL COMPLETE - The project involves the acquisition of land where the appraisal is complete and has been submitted to the department. Yes = 1 pt.  12. OFFER OR OPTION OBTAINED - The sponsor has an accepted option or offer to purchase agreement. Yes = 3 pts Appraisal is complete and an option or offer to purchase with the landowner(s) has been executed  Pts.  13. MATCHING FUNDS - Are matching funds budgeted or available immediately? The project can be started with maching funds available immediately open approval of the grant agreement Yes = 1 pt  14. LAND USE PLAN - Does the sponsor have a comprehensive land use plan compliant with s. 66.1001 (Smart Growth) that has been adopted by ordinance? Yes - 0.1  A copy of the adoption resolution must be submitted to the department.  C. ADMINISTRATIVE CONSIDERATIONS  1. Has the sponsor has not received a Local Assistance or LWCF grant in the past. True  — 3 pts  OR  2b. The sponsor has not received a Local Assistance or LWCF grant in the last 5 years.  True = 1 pt.  D. ACTIVE PROJECT ADJUSTMENT  For each active project is defined as a project where the scope has not been completed.  Deduct	9. (	GOVERNMENTAL COOPERATION, TWO OR MORE MASTER PLANS - I	Does	
Pes.		This project results in intergovernmental cooperation by implementing two or more identified master	r plans	
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	prio	or to July 1 of last grant cycle.  PROJECT GRAND	TOTAL	1

## ACQUISITION OF DEVELOPMENT RIGHTS Project Rating Questions

	igibility Requirement: The property must provide or enhance nature-based outdoor recreation.	
1.	Frontage on rivers, streams, lakes or estuaries.  a. The property has frontage on a navigable river, stream, lake or estuary. 3 Pts.	Pts
	b. The waterbody has ecological importance, protects threatened or endangered species habitat, or has unique natural resource features. (e.g., the property is on the wild lakes inventory, priority lakes, rivers, or streams inventories.) <b>3 Pts</b> .	Pts
2.	Proximity to other permanently protected land. (select only one-a, b, or c)	1 ts
	<ul> <li>a. The property creates a buffer between land that has been permanently protected for natural resource, conservation or outdoor recreation purposes <u>and</u> potential or existing residential, commercial or industrial development.</li> <li>8 Pts.</li> </ul>	Pts
	OR	
	b. The property is within the boundaries of an acquisition project (node or corridor) established by the department, a governmental unit, or a nonprofit conservation organization, where the uses of the property will complement the goals of the project and the stewardship program. <b>8 Pts</b>	Pts
	OR	
	The property is within the boundaries of an acquisition project <u>and</u> it connects or is adjacent to already acquired parcels within a designated project area. <b>10 Pts.</b>	Pts
	c. The property is within an identified environmental corridor that connects 2 or more established resource protection areas. <b>1 Pt</b> .	Pts
	OR	
	The property is within an identified environmental corridor that connects 2 or more established resource protection areas, and progress has occurred in the past 5 years toward protecting the environmental corridor. (e.g., proof of active involvement and efforts in protecting the entire corridor.) <b>2 Pts.</b>	Pts
3.	The property provides nature-based outdoor recreational opportunities.  a. There will be public access to: (select only one)  ⇒ the entire property year around 3 pts	
	⇒ a corridor within the property year round 2 pts	Pts
	⇒ the property during a defined period of the year. 1 pt	
	b. The property enhances the recreational value of a project that provides multiple use and/or multiple season recreational activities. <b>2 Pts</b>	Pts
4.	Natural, scenic, geological and archaeological values of the property.  a. The property preserves an existing natural community or will be restored to a natural community 2 Pts.	Pts
	OR	
	The property contains state or federal threatened or endangered species, species of special concern, or rare natural communities. <b>5 Pts.</b>	Pts
	b. The property preserves an identified archeological site. 1 Pt.	Pts

	c. The property has unique geological or physical characteristics (e.g., exceptional scenic contribution, other significant physical features having outstanding values rock outcroppings, glacial features, etc.) <b>4 Pts.</b>	Pts
5.	The degree of development pressure.  a. The property can be divided under the current land use plan. 1 Pt.	Pts
	b. Property is/was listed on the open market or an offer has been made by a developer.  1 Pt.	Pts
	c. The project is within a ½ mile of a city or village that is in a position to annex. 1 Pt.	Dto
	d. Development of the property will initiate rural fragmentation in the area. 2 Pts.  OR	Pts
		Pts
	Development of the property will increase rural fragmentation in the area. <b>1 Pt.</b>	Pts
6.	The project has been identified in:  a. a plan that has as one of its purposes the protection of natural resources or provision of recreational opportunity. 1 Pt.	Pts
	b. a locally approved comprehensive plan pursuant to s. 66.1001, Stats. 2 Pts.	Pts
7.	The amount of funding available from sources other than stewardship.  a. The grant request is less than 50% of total costs for the acquisition (select one):  ⇒ The grant request is 40% or less of the project costs. 1 pt.  ⇒ The grant request is 30% or less of the project costs. 2 pts.  ⇒ The grant request is 20% or less of the project costs. 3 pts.	Pts
	b. At least 15% of the funding for the property is coming from private, non-governmental sources (includes donations). <b>1 Pt.</b>	Pts
8.	Administrative Considerations a. The sponsor has never received a Stewardship grant. 1 Pt.	Pts
	b. A property appraisal is complete and has been submitted to the department for certification. 1 Pt.	Pts
	c. The sponsor has submitted a draft easement for department review. 1 Pt.	Pts
	d. The property is located within a governmental unit that has a protection of development rights program in place. 1 Pt.	Pts
9.	The property's physical characteristics make it unsuitable for development, e.g., wetland, floodplain3 Pts.	Pts
	GRANT TOTAL PROJECT POINTS	

#### WISCONSIN POPULATION CENTERS

From Dept. of Administration January 1, 2005 Population Estimates

Cities Over	50,000
Milwaukee	592,76
Madison	5
Green Bay	221,73
Kenosha	5
Racine	104,07
Appleton	0
Waukesha	93,785
Oshkosh	80,500
Eau Claire	72,085
Janesville	67,580
West Allis	65,445
La Crosse	64,632
Sheboygan	62,130
	60,515
	51,426
	50,741

Counties Ov	er 200,000
Milwaukee	938,995
Dane	458,297
Waukesha	377,348
Brown	240,404

Counties with a 5 Year Growth Rate				
Over 4.05%	Over 4.05% (state 5 yr. rate) from 2000-2005			
and Jan. 1, 2	2005 Population <b>E</b>	Exceeding 50,000		
	5 year	1-1-2005		
County	<b>Growth Rate</b>	Population		
	%			
St. Croix	19.84	75,686		
Chippewa	9.37	60,367		
Dane	7.45	458,297		
Sauk	7.32	59,266		
Washington	7.19	125,840		
Walworth	7.05	98,496		
Brown	6.06	240,404		
Outagamie	5.95	170,680		
Kenosha	5.78	158,219		
Columbia	4.71	54,940		
Waukesha	4.60	377,348		
Jefferson	4.52	79,188		
Marathon	4.41	131,377		
Eau Claire	4.29	97,142		
Ozaukee	4.22	85,787		
Winnebago	4.13	163,244		

#### **Metro Areas:**

Appleton

Duluth/Superior

Eau Claire

Fond du Lac

Green Bay

Janesville – Beloit

La Crosse

Madison

Milwaukee – Waukesha

Oshkosh Neenah

Racine

St. Paul/Minneapolis

Sheboygan

Wausau

### CALCULATING GRANT AWARDS FOR LOCAL GOVERNMENT STEWARDSHIP ACQUISITIONS (Rev.11/05)

**I.** When property has been owned by a landowner for MORE THAN THREE YEARS, the acquisition cost of the property shall be based on the current fair market value of the property as determined by appraisal OR the purchase price, whichever is less.

**Note:** When the landowners are joint tenants or tenants in common and the landowners have held title for differing lengths of time, the ownership date shall be the earliest date of ownership. Example: transfer to a spouse

- **II. For property that has been owned by a landowner for LESS THAN THREE YEARS,** the acquisition cost of the property shall be based on the purchase price or the following, whichever is less:
  - A. When the property being sold to the project sponsor is the same as the property acquired by the landowner: ["Same" means same size, physical condition, and same property interests being sold.]

Number of Years Property Owned by Landowner	Basis For Determining Land Value
Less than 1 year	Price landowner paid
More than 1 year, less than 2	Price landowner paid plus 5%
More than 2 years, less than 3	Price landowner paid plus 10%

**Note:** It is not necessary to submit an appraisal for a property owned by the landowner for less than three years if the property is valued at \$200,000 or less. However, according to the law, if the property is valued at over \$200,000 the Sponsor must submit an appraisal (and the Department must order a 2<sup>nd</sup> appraisal) even if the grant amount must be based on the price the landowner paid for the property, not the appraised value.

- B. When the property being sold to the project sponsor is the same as the property acquired by the landowner, and the landowner acquired it by:
  - 1) gift or devise (by inheritance)
  - 2) means other than traditional sale, gift or devise, or a landowner's acquisition price cannot be ascertained (e.g. foreclosure, trade lands)

Number of Years Property Owned by Landowner	Basis For Determining Land Value
Loss than 1 year	Appraised value at the time the
Less than 1 year	landowner acquired the property
More than 1 year, less than 2	Appraised value at the time the land-
	owner acquired the property plus 5%
Iore than 2 years, less than 3	Appraised value at time the land-owner
	acquired the property plus 10%

- C. When the property or property interests being sold to the project sponsor is fundamentally different than the property acquired by the landowner, for example:
  - (1) Purchase of fee title by landowner and sale of easement to project sponsor.
  - (2) Purchase of acreage X (e.g. 40 acres) by landowner and sale of acreage Y (e.g. 20 acres) to project sponsor.
  - (3) The landowner has made a material change to the property since he or she acquired it, such as brownfield remediation or harvesting the trees.

Number of Years Property Owned by Landowner	Basis For Determining Land Value	
Any	Current appraised value	

#### SAMPLE PROJECT NARRATIVE

Town of Inspiration, Conservation County, WI

**Project Name: Inspiration Park Expansion Acquisition Project** 

Contact Person: Amy Wilson, Town Chair Project

Town of Inspiration P.O. Box 200

Inspiration, WI 54512

(715)385-0120

**Project Location**: See attached Legal Description and Site Boundary Map.

**Project Description:** 

#### **Summary**

This proposal is for assistance in funding the acquisition of 12 acres for expansion of Inspiration Park. There is an additional 2.3 acre portion of the property southwest of the Fox Valley & Western Railroad that will be used to develop tennis courts and is not included in this proposal because of its anticipated non-nature based recreation use. Refer to the attached project boundary and site map. The Town has committed itself to further expansion of its community park that has been in existence since the early 1990's. This property will be developed into a more passive recreation area including a multi-use trail (primarily hiking, biking, & crosscountry skiing), and a restroom facility, park shelter, and parking to support the trail and picnic area. The remainder of the parcel will be left as open and natural space.

#### Background

Inspiration Park, acquired in 1991 without funding assistance, is a community park, located in the eastern portion of the Town of Inspiration and is easily accessible from Elizabeth Street, off STH 92 (see Project Site Plan). The park is bordered by the Village's wastewater treatment facility to the north; a residential area to the east; Elizabeth Street on the west; and STH 92 to the south. The Towns of Bennett and Dane are respectively on the other sides of Elizabeth Street and STH 92.

The existing 40-acre community park was developed in phases during the early 1990's. The town developed a recreational facility consisting of competitive sport (baseball and soccer) fields, as well as areas geared toward more passive/individualized recreational activities (play area, picnicking, and walking/cross-country skiing). The expansion acreage will add passive recreation opportunities for park users, including an important trail connector between Hope's Trail to the north and the Grouse Ridge Trail to the east. A variety of outdoor recreational activities will be provided as a result of the acquisition:

- 1. Multi-use, multi-seasonal trail (hiking, biking, & cross-country skiing)
- 2. Picnic Area and Pavilion, including parking area, to be located in the northeast section of the property.
- 3. Foot trail leading into wildlife viewing and nature study area.

#### Relation to Local and Regional Plan Objectives

The benefit of this project to the Town and surrounding smaller communities cannot be overstated. The expansion of Inspiration Park specifically furthers the goals outlined in the Town of Inspiration Park and Recreation Plan that was adopted in 2004. Page 6 of that plan identifies expansion of the park to add passive recreation facilities. The project also addresses issues identified by the Central Regional Planning Commission in its 2002 Overall Economic Development Program Annual Report. On pages 112 – 116 the

report discusses goals related to Land and Environmental Resources. It identifies as important, two goals which are relevant to this project: 1) Maintain a balanced mix of public recreation facilities and 2) Improve access to balanced public recreation areas for communities with populations under 5,000.... This project is also supported by the Statewide Comprehensive Outdoor Recreation Plan (pages 122- 123).

#### **Key Partnerships**

The Town of Inspiration has worked hard to develop partnerships in the development of their community park, including this project. Volunteers have been central to its success. Various community and surrounding community service organizations, volunteers from little league and softball associations, and local contractors have all been instrumental in providing labor and materials for the development of existing active sports facilities and trails. The Town is also pleased with the partnership that has been formed with the school district in relation to this project. The school board approved a commitment to integrate nature study curriculum into maintenance and restoration activities that would occur on this property through teacher and student participation.

#### Status of Acquisition Process

An option to purchase agreement has been signed with an expiration date of November 1, 2001 and including a purchase price of \$48,000.

#### Project Budget

Appraised Value of 12 acres:	\$50,000
Purchase Price of 12 acres:	\$48,000
Grant Based on Purchase Price (it's lower)	\$48,000
Estimated other Eligible Acquisition Costs:	\$ 1,200
Total Project Costs	\$49,200
Match Funds Required from Village:	\$24,600
2000 Village budget	\$20,000
Friends of Inspiration Park	\$ 4,600
-	\$ 24,600

#### PROJECT BOUNDARY MAP REQUIREMENTS

Federal and State regulations require that property acquired or developed with Recreation Grant Program funds remain in public outdoor recreation use permanently.

The purpose of the boundary map (sample on following page) is to clearly show the exact boundaries of the property to be assisted with state or federal funds. Once agreed upon by all concerned parties, the boundary map defines the area that remains, under contract with the state or federal program, in public outdoor recreation use forever.

Plan your project boundaries carefully. Known future public improvements, such as wells, lift stations, other public buildings, or future road improvements (eg., road widening) should be excluded from project boundaries. Project boundaries should include only that property which the sponsor intends to manage for public outdoor recreation purposes forever. For the federal Land and Water Conservation Program, the compliance boundary is registered with the National Park Service for compliance purposes.

#### What the Project Boundary Map Should Include

For both acquisition and development projects the boundary map submitted should be to scale and reflect the legal description of the property by metes and bounds, lots and blocks (described on a plat map) or the rectangular public land survey system (township, range, section, etc.). If there is a question about boundaries, a formal survey of the project area will be required. See example maps that follow.

#### **Site Development Plan Requirements**

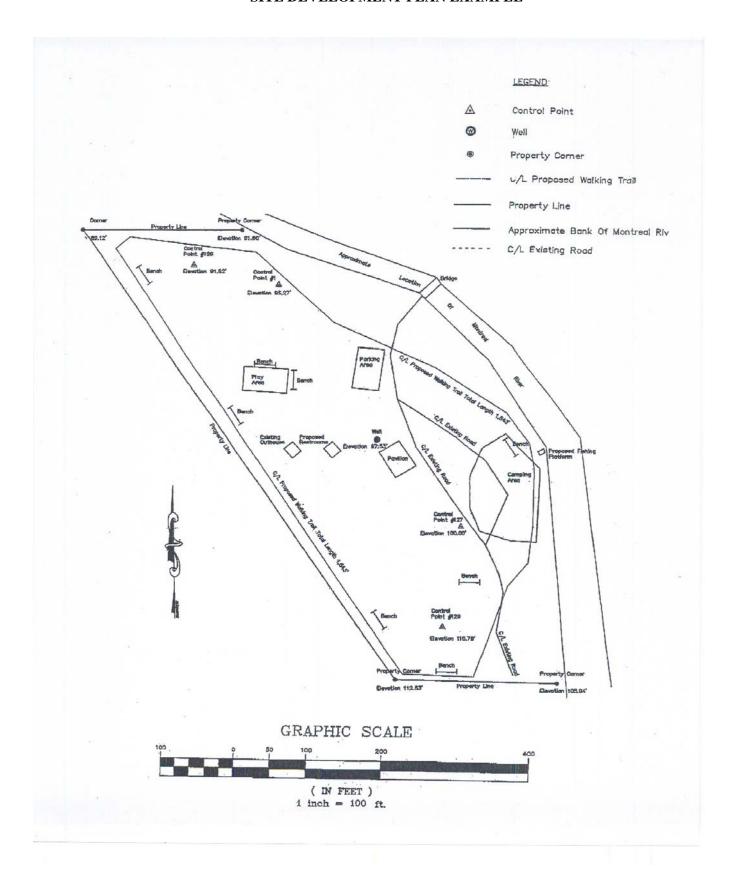
In many cases the site development map and boundary map can be one in the same. A site development map should be to scale. It should indicate north, surrounding land uses, existing and proposed utilities, existing and proposed facilities, routes of travel, known wetlands, floodplain, archaeological sites, or possible contamination sites. It should illustrate all the easements of record, if any, along with who prepared the map and the date prepared. *See example map that follows*.

#### Land Management Plans Required for Urban Greenspace Projects

The project narrative should describe how the site will be managed. However, the Urban Greenspace Program specifically requires that land acquisition projects be supported by a management plan approved by the project sponsor. A management plan identifies proposed land use of the area to be acquired including areas to be restored. It discusses how the property would be operated, maintained, and how public access to the property would be provided. The management plan should include a site plan for the property that identifies items such as land forms, water features, forest types, trail systems, and wildlife habitat. A management plan included in an approved Master Plan fulfills the land management requirement for Urban Greenspace projects.

#### **APPENDIX H**

### SITE DEVELOPMENT PLAN EXAMPLE



#### RESOLUTION FOR OUTDOOR RECREATION AIDS

		is interested in	acquiring or developing lands
	(applicant)		
for public outdoor recreation	on purposes as described	in the application; and	
WHEREAS, financial aid	is required to carry out th	ne project;	
THEREFORE, BE IT RES	SOLVED, that		has budgeted a sum
(applicant)			-
sufficient to complete the j	project or acquisition and	1	
HEREBY AUTHORIZES			to act on
			tment)
behalf of	to	<b>)</b> :	
	(applicant)		
may be available Signed documents; an Take necessary action BE IT FURTHER RESOL	d to undertake, direct and	complete the approved pro	
		(applicant)	
federal rules for the progra	ms to the general public	during reasonable hours c	consistent with the type of facility;
and will obtain from the St	tate of Wisconsin Depart	ment of Natural Resource	s or the National Park Service
approval in writing before	any change is made in th	ne use of the project site.	
Adopted this d	ay of	, 20	
I hereby certify that the for	regoing resolution was d	uly adopted by	at a legal
meeting on day	of	, 20	
Authorized Signature:		Title:	

**IMPORTANT NOTE:** The DNR expects the individual authorized by this resolution to become familiar with the applicable grant program's procedures for the purpose of taking the necessary actions to undertake, direct, and complete the approved project. This includes acting as the primary contact for the project, submitting required materials for a complete grant application, carrying out the acquisition or development project (eg., obtaining required permits, noticing, bidding, following acquisition guidelines, etc.), and closing the grant project (eg., submitting grant reimbursement forms and documentation, and organization of project files for future monitoring of compliance with grant program.

# Stewardship Local Assistance Programs, Federal Land & Water Conservation Fund, and Recreational Trails Act INSTRUCTIONS FOR APPLICATION FORMS

The instructions below provide an explanation of the information requested on the following forms:

1. Stewardship Local Assistance Programs, Federal Land & Water Conservation Fund, and Recreational Trails Act Grant Application, Form 8700-191.

Recreation Grant Project Cost Estimate Worksheet, Form 8700-14.

To be considered for a grant and to prevent delays in processing you must fill out the application forms completely. Submit your application to the DNR region CSS. Please feel free to contact your CSS if you have any questions. Applications must be received on or postmarked by May 2 to be eligible for funding. Applications that are received after the deadline date will not be considered for a grant and will be returned to the applicant.

Stewardship Local Assistance Programs, Federal Land & Water Conservation Fund, and Recreational Trails Act Grant Application, Form 8700-191

#### **APPLICANT INFORMATION (Page 1)**

Most of the applicant information requested is self-explanatory. All grant payments will automatically be made out to and mailed to the applicant at the address indicated. However, if you anticipate that a grant payment would need to be mailed to a different individual or organization (eg, the municipal treasurer or a partner organization), make sure you fill out the "Mail Check to" section. The check will always be made out to the applicant organization.

#### **PROJECT INFORMATION (Page 1)**

The project information requested is critical to reviewing the eligibility of your project for the grant programs as well as rating your project in the rating and ranking project selection system.

- 1. Enter a <u>Project Title</u>, check the <u>Project Type</u>, and enter the <u>Location Information</u> and <u>Congressional & Legislative District Numbers</u> related to the project's location.
- 2. Project Description provide a thorough description of your project proposal. Include the following:
  - a. Primary goals of the project
    - \* Clearly and concisely describe the benefits of the project, why it is needed, who the intended users are, how the project will serve the community (including how the project will benefit tourism), and how the project will be managed.
  - b. Description of the project
    - \* Site Indicate the size of the project and describe the natural features of the land. Provide information about natural communities, land cover, species, topography, water resources, and special features (including archeological and historic features, if any). If the project includes a number of parcels of land list those here or attach with Cost Estimate Worksheet.
    - \* Describe existing site conditions, current uses of the land, and provide a brief history of past uses and disturbances. Also describe any present threats to the natural and recreational values of the site.
    - \* Improvements and structures Describe existing physical improvements and structures, if any. This might include, but is not limited to, existing buildings, trails, parking areas, roadways, waterway modification devices, etc.

\* <u>Development and renovation projects</u> – provide a description of the project and its individual elements.

#### c. Public access and use

- \* Identify access points to the site and how access will be provided. If an acquisition project, describe any plans for vehicle parking and posting of property for public access.
- Describe how the public will be able to use the site and what activities will be permitted, such as nature study, hiking, biking, picnicking, camping, research, education, hunting, fishing, etc. If there will not be public access to a portion of the property explain why not.

#### d. Land Management Practices

Describe general land management practices that will be followed to meet the goals of the project and to conserve the natural resources of the site. Describe any site enhancement and restoration plans.

#### e. Problems

Describe any problems such as exotic species, erosion, over-grazing of deer, dumps, toxic wastes and contamination, debris which needs to be removed, environmental intrusions such as overhead power lines, potential user conflicts, etc. Discuss proposed solutions to problems cited above.

#### f. Implementation

- \* Identify proposed time line for implementing the key project activities.
- \* Identify who is responsible for managing the project.
- \* Describe any partners who will play an active role in the project and attach any third party manage ment agreements.

#### g. Operation and maintenance of the property

Describe who is responsible for operation and maintenance of the property and the availability of financial and personnel resources needed for operation and maintenance of the site once the project is completed.

h. Use the Application Checklist on page 4 of the form as a guide to what to include for attachments. Use the items that you have checked "yes" to that have an asterisk by them on pages 1-3 of the application form as a guide to other topics to include in your narrative.

#### FINANCIAL SUMMARY (Page 1)

- 1. Enter the <u>Total Project Costs</u> after filling out the Cost Estimate Worksheet, Form 8700-14; Enter your <u>Grant Request</u> amount (can be up to 50% of total project costs).
- 2. Fill in the Sponsor Match Sources table to indicate the type and amount of your local match funding.
  - \* Force account expenses include project sponsor's employee labor, (including fringe benefits), equipment use or time, and the use of materials from the applicants inventory.
  - 50% of the value of third party land donations may be directed toward your matching funds amount (50% of total project costs); up to 50% of total project costs may be donations of services, labor, materials, equipment rental.

#### **PROJECT DOCUMENTATION** (Pages 1-3)

The <u>Project Documentation</u>, <u>If Acquisition</u>, and <u>If Development</u> Sections consist of a series of yes/no and short fill-in questions related to the grant program requirements. When you check "yes" to a question with an asterisk (\*) next to the "yes", an explanation in your project description narrative or an attachment is required. What is required will be indicated in the question text.

#### LAND DONATION INFORMATION (Page 3)

50% of the value of a third party land donation is eligible to be used as part or all of your local match for the grant project. If a land donation is part of your application provide the information requested in this section. Describe the property in your project proposal narrative, its characteristics, what makes it eligible for the grant program, and how it will be managed. Attach a legal description, location map, and boundary map for the property.

#### **SIGNATURE BLOCK (Page 3)**

The authorized representative for the project (from page 1) must sign and date the application.

#### **APPLICATION CHECKLIST (Page 4)**

The application checklist is a listing of required application items to help you organize your application materials. The items with a ( \( \)) must be submitted by the application deadline, for the application to be considered complete for grant consideration. For land and easements acquisitions check off the items being submitted under the "Acquisition Project" column. For development and renovation projects, check off the items being submitted under the "Development Project" column. If you have any questions or problems with your project application, please contact your DNR region CSS as soon as possible.

#### Recreation Grant Project Cost Estimate Worksheet, Form 8700-14

The cost estimate worksheet must be completed and submitted as part of all acquisition, development, and renovation grant project applications. The purpose of the worksheet is for you to provide us with a breakdown of project costs that we can review for eligibility, reasonableness, and calculating your grant award. Electronic versions of this form are acceptable as long as they provide the required information.

#### **HEADER INFORMATION** (Front side)

Enter the self explanatory header information requested at the top of the front side of the form.

#### **DEVELOPMENT PROJECT ITEMS (Front side)**

If you are submitting a development or renovation project, itemize the individual elements of your project on this side of the form. You can list your breakdown by individual item or by use areas (eg., trail construction, parking area, restroom facility, beach facility, etc.) *NOTE: Suggested items to use in your breakdown are listed on the reverse side of the form.* Use multiple copies of the form if needed. After listing each item provide the following information that applies to the project located in the columns to the right.

- Column 2 Indicate how the item listed is being obtained:
  - (C) = the item listed is being obtained through a services contract
  - (F) = the item listed includes applicant employee labor, (including fringe benefits), equipment use or time, or the use of materials from the applicant's inventory
  - (D) = the item listed is being donated
- Column 3 enter the Quantity and Unit of Measure used in calculating the cost of the item. (eg, 1 ea., 2000 sf, etc.
- Column 4 enter the component (unit) costs. (eg, \$2,500, \$15/sf, etc.)
- Column 5 enter the Estimated Total Item Cost based on the information provided in columns 3 & 4.

Total the "Estimated Total Item Cost" column and transfer that total to page 1 on the Application Form under the Finance Summary Section.

#### ACQUISITION PROJECT COST ESTIMATE (Reverse side)

If you are submitting an acquisition project, complete the table of information requested. There is room for describing 2 parcels (see the column headings). If your project consists of more than two parcels please submit the information requested for the additional parcels in an attachment.

Parcel Owner - provide the name of the seller.

Number of Acres being Purchased - enter the total number of acres being purchased through the sale.

- Grant Eligible Acres enter the number of acres of the site that you are requesting a grant for. Note: Occasionally, an applicant buys a parcel and is 1) only going to use part of it for recreation purposes or 2) in the case of Stewardship grant applications, may only plan to use part of the property for grant eligible nature-based outdoor recreation purposes.
- Option Date and Amount if you have a signed option or offer to purchase agreement, enter the date signed and amount of the option.
- <u>Appraised Value</u> enter the appraised value of the property broken down by land or easement value and improvements value if improvements exist on the property. If a property value has been approved by the department, enter the approved amounts. If the appraisal(s) has not been approved enter the value(s) from the appraisal submitted.
- <u>Estimated Other Eligible Acquisition Costs Total</u> enter the total of any other eligible acquisition costs that are part of your application. Itemize the individual costs below in the space provided. Eligible acquisition costs include the cost of appraisal(s), land surveys, recording fees, relocation payments, title evidence, environmental inspections & assessments, and required historical & cultural assessments. NOTE: If you are offered federal grant funds, only relocation costs are eligible for reimbursement.
- <u>Grand Total Project Costs</u> enter in the total of lines 7 and 8. Then, if you are including information for more than one parcel, total the lines across in column 4 (the Total column).

#### **DNR Contacts**

For more information and to submit applications use contacts below.

Northeast Region Counties: Brown, Calumet, Door, Fond du Lac, Green Lake Kewaunee, Manitowoc, Marinette, Marquette, Menominee, Oconto, Outagamie, Shawano, Waupaca, Waushara, Winnebago

CHRISTINE HALBUR Telephone: (920) 662-5121 Telefax No.: (920) 662-5413

2984 Shawano Avenue E-mail: christine.halbur@dnr.state.wi.us

PO Box 10448

Green Bay, WI 54307-0448

West Central Region Counties: Adams, Buffalo, Chippewa, Clark, Crawford, Dunn, Eau Claire, Jackson, Juneau, La Crosse, Marathon, Monroe, Pepin, Pierce, Portage, St. Croix, Trempealeau, Vernon, Wood

LAVANE HESSLER Telephone: (715) 839-3751 Telefax No.: (715) 839-6076

1300 West Clairemont Avenue, P.O. Box E-mail: lavane.hessler@dnr.state.wi.us

Eau Claire, WI 54702-4001

South Central Region Counties: Columbia, Dane, Dodge, Grant, Green, Iowa, Jefferson, Lafayette,

Richland, Rock, Sauk

STEFANIE BROUWER Telephone: (608) 275-3218 Telefax No.: (608) 275-3338

3911 Fish Hatchery Road E-mail: stefanie.brouwer@dnr.state.wi.us

Fitchburg, WI 53711

Southeast Region Counties: Kenosha, Milwaukee, Ozaukee, Racine, Sheboygan, Walworth, Washington,

Waukesha

TOM BLOTZ Telephone: (414) 263-8610 Telefax No.: (414) 263-8661

2300 N. Dr. Martin Luther King, Jr. Dr. E-mail: tom.blotz@dnr.state.wi.us

Milwaukee, WI 53212 Also: Dan Kaemmerer (414) 263-8704

E-mail: daniel.kaemmerer@dnr.state.wi.us

Northern Region

Rhinelander Office Counties: Florence, Forest, Iron, Langlade, Lincoln, Oneida, Price, Taylor, Vilas

PAT ZATOPA Telephone: (715) 365-8928 107 Sutliff Avenue Telefax No.: (715) 365-8932

Rhinelander, WI 54501 E-mail: patricia.zatopa@dnr.state.wi.us

Spooner Office Counties: Ashland, Barron, Bayfield, Burnett, Douglas, Polk, Rusk, Sawyer, Washburn

DIANE CONKLIN Telephone: (715) 635-4130 810 West Maple Street Telefax No.: (715)635-4105

Spooner, WI 54801 E-mail: diane.conklin@dnr.state.wi.us

For information on program history, development, policy, statewide coordination, and program fund status, contact the following Madison DNR Central Office Grant Managers:

1. Leslie Gauberti – Stewardship and Federal Land & Water Conservation grants to local governments

(608) 267-0497 (leslie.gauberti@dnr.state.wi.us)

(608) 266-0868 (kimberlee.wright@dnr.state.wi.us)

3. Larry Freidig – Motorized Recreation Aids Programs, Federal Recreation Trails Act Program

(608)-266-5897 (larry.freidig@dnr.state.wi.us)

2. Kimberlee Wright – Stewardship Grants to nonprofit conservation organizations

www.dnr.wi.gov